

# Arizona Public Service Comprehensive Fire Mitigation Plan

2024

Version January 1.0

# 2024 APS Comprehensive Fire Mitigation Plan

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## 1 Introduction

Arizona continues to experience larger and more frequent wildfires throughout the landscape. APS is working to address the challenge of safely and reliably serving customers while mitigating wildfire potential. From 2000 to 2020, Arizona experienced over 600 large fires (fires greater than 100 acres in size) within the APS service territory. We are witnessing increasing trends in size and frequency of wildfires. This increase in activity means we must remain adaptable and evolve, ensuring our mitigation measures are commensurate with the risk. We have implemented a comprehensive, multi-faceted approach utilizing strategies and programs centered around prevention, mitigation and response to wildfires. This Comprehensive Fire Mitigation Plan (CFMP) outlines the approach and actions taken by APS. The initiatives and strategies described in this document are continued from previous foundational years of fire mitigation at APS.

### 1.1. The APS Promise

The APS Promise is our commitment to customers, the community and each other. Our promise is why we are here (our purpose), what we are here to do (vision and mission) and the principles and behaviors that will empower us to achieve our strategic goals. It represents the opportunity to build on our cultural strengths and develop new behaviors to enable our future success as we serve to deliver clean, reliable and affordable energy.

Our Purpose: As Arizona stewards, we do what is right for the people and prosperity of our state.

Our Vision: Create a sustainable energy future for Arizona.

Our Mission: Serve our customers with clean, reliable and affordable energy.

Our Principles: Design for tomorrow, empower each other and succeed together.

23

### 1.2. APS Fire Mitigation Vision and Mission Statement

#### **Vision**

APS's Fire Mitigation program is committed to reducing wildfire risk to our human and environmental communities. APS is committed to our customers and stakeholders as we work together to address the challenges of reducing fire fuels and creating defensible space.

#### **Mission**

Provide safety, mitigate risk, increase reliability, and promote cohesive fire mitigation strategies across Arizona with all stakeholders.

## 2. Overview of the Comprehensive Fire Mitigation Plan

The CFMP was created to support and uphold the APS Promise. The risk of wildfire creates diverse and dynamic challenges when it comes to creating and delivering reliable electricity

35 across the APS service territory. APS is committed to reducing the risk of wildfires and has  
36 integrated fire mitigation strategies and efforts throughout the enterprise. This document outlines  
37 fire mitigation strategies, procedures and protocols in order to create awareness, understanding  
38 and provide guidance to all APS business units on how to prevent, mitigate and respond to  
39 wildfire events.

## 40 2.1. CFMP Contributors

41 The APS CFMP details the responsibilities for the individuals who are executing the plan. This  
42 includes the executives and program owners specific to each component of the plan. The CFMP  
43 is a companywide, interdepartmental effort involving resources and programs across the APS  
44 business units.

45 All APS business units are responsible for wildfire risk and have the primary responsibility of  
46 owning and executing the CFMP. Responsible business unit leadership and executives within  
47 APS shall track progress metrics and activities to reduce the risk of wildfire exposure and  
48 ignition probability.

## 49 3. Goals and Objectives of the Plan

50 Wildfire risk mitigation strategies have continued to evolve. With the increasing impact from a  
51 variety of factors such as climate change, development, and population growth in fire-prone  
52 areas, catastrophic wildfires continue to pose a threat throughout Arizona and the APS service  
53 territory. The CFMP describes the company's wildfire mitigation strategies and programs that  
54 have been developed and implemented as APS expresses its commitment for continuous  
55 improvement and best management practices.

### 56 3.1. CFMP Goals

- 57 • Reduce wildfire risk.
- 58 • Deliver reliable electricity.
- 59 • Create a common operating picture for APS business units.
- 60 • Promote a cohesive strategy among stakeholders.

### 61 3.2. CFMP Objectives

- 62 • Identify the individuals responsible for executing the CFMP.
- 63 • Outline fire mitigation policies, procedures and protocols.
- 64 • Establish fire mitigation chain of command.
- 65 • Identify APS fire mitigation strategies and programs.
- 66 • Identify necessary communications and notifications in the event power is to be shut off  
67 due to wildfire.
- 68 • Identify vegetation management best practices for APS Transmission and Distribution  
69 Rights-of-Ways.
- 70 • Establish Fire Risk Index and re-evaluate for necessary updates.
- 71 • Monitor conditions and assign preparedness levels for each APS district.
- 72 • Ensure APS has an adequate workforce to manage restoration efforts after an event.

- 73 • Host an annual Fire Mitigation Forum.
- 74 • Align CFMP with the APS Emergency Preparedness Plan, as well as all associated APS
- 75 3P documentation.

### 76 3.3. Collaborative Goals with Stakeholders

#### 77 **Forest Health**

- 78 • Encourage a resilient and diverse forest ecosystem around APS electrical systems.
- 79 • Encourage landscape-scale outcomes to restore healthy ecosystems and enhance
- 80 sustainability.

#### 81 **Wildfire Risk and Mitigation**

- 82 • Provide a CFMP to support the safe and reliable delivery of electricity.
- 83 • Identify wildland ecosystems where appropriate fire regimes maintain health and resilient
- 84 natural vegetation.
- 85 • Promote Fire Adapted Communities and Defensible Space for healthy landscapes and
- 86 wildfire prepared communities.
- 87 • Integrate the National Cohesive Strategy into the CFMP while educating the customers
- 88 APS serves.

#### 89 **Economics**

- 90 • Increase community recognition around the economic importance of protecting healthy,
- 91 natural systems.

#### 92 **Climate**

- 93 • Increase resilience of ecosystems to climate disruption.
- 94 • Promote Right Tree–Right Place practices.
- 95 • Promote and participate in Right-of-Ways Stewardship.

#### 96 **People and Culture**

- 97 • Share and uphold the APS Promise.
- 98 • Improve communication between all land management agencies, indigenous tribes and
- 99 other cultural groups regarding varying perspectives and beliefs related to fire mitigation.
- 100 • Appropriately communicate the Vision and Mission of the APS CFMP.

### 101 3.4. Executive Summary

102 In Arizona, over 48% of structures are in the Wildland Urban Interface (USDA, 2010).  
103 Furthermore, 71% of these structures are second homes and not primary residences, which can  
104 pose additional challenges in managing fuels and fire mitigation due to absentee ownership.  
105 Extended drought over the past decade has caused forest and vegetation ecosystems to be  
106 stressed from the lack of regular and sufficient moisture. This is compounded by shorter, drier  
107 winters and longer, warmer summers (USDA, 2010).

108 Reducing risk to our human and environmental communities is paramount. Wildland fuel  
109 mitigation needs to be emphasized to all stakeholders as we work together to address the  
110 problem. We cannot make significant strides in reducing catastrophic wildland fire risk unless all  
111 stakeholders participate in creating defensible space. APS has identified the risk and is working  
112 with partners to create a cohesive strategy to mitigate that risk.

113 The approach to mitigating risk at APS is a combination of elements. First is understanding the  
114 risk and developing a model to prioritize resources. Next is educating and informing the  
115 communities we serve that mitigation is the key to prevention. Third is implementing a proactive  
116 approach, such as the Defensible Space Around Poles (DSAP) program to address vegetation at  
117 the base of utility poles. Last, APS utilizes Integrated Vegetation Management (IVM) practices  
118 to promote healthy, manageable and sustainable ecosystems within its Right-of-Ways (ROW).

119 Furthermore, APS also supports fire management operations that include prescribed fire  
120 treatments as well as large-scale forest restoration treatments around power line ROW in the  
121 effort to protect infrastructure and reintroduce fire into the ecosystem to prevent catastrophic  
122 wildfire events.

123 APS is at the forefront of the discussion among utilities in fire mitigation and has developed a  
124 fire-risk model to track risk based on available fuels and fire history. In addition, we have created  
125 employee training to prepare for wildland fire safety while working in the field. This includes  
126 wildfire preparedness levels which provide situational awareness information to employees,  
127 contractors and utility partners.

128 Within our strategic framework at APS, our mission is to generate and deliver reliable electric  
129 power and related services to our customers with a respect for the land founded upon sound  
130 principle to support the diverse ecosystems across Arizona safely and efficiently.

#### 131 **4. Wildfire Mitigation Challenges**

132 With continued growth and expansion across the state, wildland-urban interface areas across  
133 APS service territory have also expanded, creating greater exposure to APS. With a surging  
134 population growing into what was once wildland areas, APS's footprint also increases — causing  
135 the potential for wildland fire impact. Identification and prioritization of high fire risk areas is  
136 vital to successful fire mitigation and long-term planning.



137

138 *Figure 1. Map depicting the APS Service Territory*

139 4.1. Arizona’s Forest Ecosystem and Landscape

140 Arizona is a state full of diverse landscapes. The diversity of Arizona’s forests ranges from  
 141 riparian gallery forests traversing the low desert to sub-alpine and montane forests above 9,000  
 142 feet in elevation (O’Brien, 2002). Forests cover roughly 27% of the state and occupy 19.4  
 143 million acres. These forests are comprised of 37 species of coniferous and hardwood trees. The  
 144 majority of forestland is located above the Mogollon Rim with distinct areas scattered  
 145 throughout the rest of the state. Pinyon-juniper woodlands, defined by the presence of one or  
 146 more species of pinyon pine (*Pinus spp.*) and juniper (*Juniperus spp.*), are the most abundant

147 forest type in Arizona, occupying approximately 14.8 million acres, or 20.3% of the state. The  
148 rarest and most significant in ecological terms is riparian forest, which occupies less than one-  
149 half of 1% of Arizona’s land. Arizona is also home to the largest contiguous stand of Ponderosa  
150 Pine in the world spanning the length of the Mogollon Rim.

151 Land ownership within Arizona is also quite diverse. Federal and state agencies and Native  
152 American tribes manage most of the lands. Only a small portion is privately owned. Arizona’s  
153 2010 Forest Action Plan is truly reflective of this diverse land base and draws on the strong  
154 relationships with many organizations and agencies (DFFM, 2015). This collaborative “all  
155 lands” approach is critical for successful near-term and long-term outcomes on the landscape.

## 156 4.2. Arizona’s Climate

157 Climate describes an area’s weather averaged over a period of time. Often, climate is described  
158 in terms of precipitation and temperature. Five key drivers of climate are: latitude, elevation,  
159 topography and proximity to large bodies of water, ocean circulation patterns, and atmospheric  
160 circulation patterns. Altogether, these factors give Arizona an arid to semi-arid  
161 climate. Arizona’s temperatures are generally warmer compared to locations at similar latitudes  
162 elsewhere. Within the state, topographical influences produce various climate schemes with  
163 markedly different precipitation and temperature characteristics.

164 Although precipitation is possible any time of the year, most of Arizona’s precipitation falls  
165 within two periods, the cool season (December through March) and the North American  
166 Monsoon (June 15 through September 30). Together, most areas of the state receive 80% or  
167 more of their typical annual precipitation within these two periods. Annual average precipitation  
168 totals range from just a few inches in southwestern Arizona up to 40 inches in the White  
169 Mountains of eastern Arizona.

170 Large ranges in daily temperatures are often observed across the state. Daily temperatures vary  
171 by as much as 40° F between the low desert areas around Yuma to the mountainous areas of  
172 Flagstaff. Diurnal temperature swings can also be large, especially for locations away from  
173 developed areas. The effects of the Urban Heat Island are well documented to show urban areas  
174 experience smaller diurnal temperature swings.

### 175 4.2.1. Arizona Climate Classification

176 Climate classifications are used to describe various climates. Classification schemes use different  
177 methodologies and criteria to generalize climatic conditions and/or other correlations.

178 For the purpose of the CFMP, Arizona is divided into three climate zones:

179 Low Desert: Hot summers, cool winters and precipitation 2 to 10 inches.

180 High Desert: Hot summers, cold winters and precipitation 5 to 10 inches.

181 Mountainous/Highlands: Warm summers, cold winters and precipitation 10 to 20 inches  
182 or more.

183 Two additional sub-zones describe areas where climate characteristics are less clear, limited in  
184 areal extent or heavily influenced by other anomalous factors:

185 Transition: Areas where climate characteristics begin to change from one climate zone to  
186 another. These areas may exhibit climate characteristics of multiple zones.

187 Microclimates: Small areas where climate conditions noticeably differ from the  
188 surrounding area.

### 189 4.3. Arizona's Weather Conditions

190 Weather is the set of various elements that are the result of numerous atmospheric conditions,  
191 patterns and other factors which vary across space and time. Weather focuses on short-term  
192 atmospheric conditions. In addition to the atmosphere, topography, landcover and the built  
193 environment can affect local weather conditions.

194 Most of the year, westerly atmospheric flow predominates while short-term conditions are  
195 influenced by periodic low-pressure troughs and high-pressure ridges. By mid-summer, easterly  
196 atmospheric flow becomes prevalent, indicating the arrival of the North American Monsoon.

197 Basic weather trends and conditions can be assumed from the general atmospheric pattern.  
198 Troughs are typically associated with cooler temperatures, increased wind speeds and potential  
199 for precipitation. Ridges are typically associated with warmer temperatures, afternoon breezes  
200 with enhanced diurnal/topographic influences. However, deviations from these assumptions do  
201 occur as actual weather conditions are affected by many other atmospheric properties and  
202 interactions.

203 On many days, local winds are the predominate surface wind pattern for many locations. These  
204 winds are influenced by diurnal tendencies, topography and the built environment, with  
205 implications on local weather conditions such as wind direction, wind speed and temperature.

206 Weather outcomes can vary over short distances, even on benign "blue sky" days. Awareness  
207 and understanding of many factors and their influences on local conditions is essential for fire  
208 weather.

### 209 4.4. Fire Mitigation Critical Issues

210 Arizona's population has grown for decades at a tremendous rate, with expectations for  
211 continued growth through mid-century and beyond (World Population Review, 2020). This  
212 expansion brings people into closer proximity to Arizona's forests, affecting these ecosystems in  
213 many negative ways. What were once remote forest wildlands with occasional visitors are  
214 becoming backyards and crowded playgrounds to expanding suburban neighborhoods. People  
215 migrating from urban areas are often choosing to live within or adjacent to forests and thus face  
216 new challenges such as fire, smoke, forest access, water supply, and land use issues. At the same  
217 time, distant metropolitan areas continue to increase demand for some of our forest's most  
218 precious commodities.

## 219 5. Wildfire Risk

220

221 **5.1. Methodology for Enterprise-Wide Risk Assessment**

222 The APS Wildfire Risk Assessment Analysis was developed to create a risk-informed decision  
 223 framework to identify overall risk and determine potential mitigation plans and programs. The  
 224 analysis also addresses the wildfire threat to the APS Transmission and Distribution system  
 225 statewide and prioritizes areas for system improvements and grid hardening.

226 The subject matter expertise of APS Fire Mitigation specialists (FMS) and institutional  
 227 knowledge played a key role in interpreting the basis for the framework data to estimate the  
 228 trigger event (TE), consequence (C) and consequence impacts (CI). The FMS relied on three  
 229 main categories and 15 subcategories including historical averages to estimate the TE, C and CI  
 230 values creating the mathematical model for APS Fire Risk Index.

231 Each of the three main categories are weighted the same and each subcategory was given a value  
 232 from one to 10 supported by publicly available data from fire-related institutions and land  
 233 managers throughout the southwest.

234 The statewide service territory was divided into 10-mile by 10-mile grids capturing all APS  
 235 transmission and distribution lines and assets. Grids were evaluated and assigned a value from  
 236 one to five with .5 increments for nine risk index classifications. Each of the five (sub) categories  
 237 has a point value of one to 10 with a possible total of 50 points, for a total of 150 points for all  
 238 (main) categories. Example: max points: 50x3 = 150 highest rating. The aggregate score rating is  
 239 assigned to each of the 10X10 mile geographic areas throughout the state.

Probability of Ignition (TE)	Probability a Fire will Carry (C)	Fire Impact (CI)
Fire History 9	Suppression Response 2	Community Risk 10
Weather/Climature 5	Fuel & Topography 10	Reliability 10
Fuel Arrangement 7	WUI 10	Environmental Impact 10
High Use Impact 3	Fuel Characteristics 7	Population 5
Fire Use/Rx 7	Fuel Loading 7	Reconstruction 5
(31)	(36)	(40)

240  
 241 *Figure 2. Example APS Wildfire Risk Assessment scoring.*  
 242

243 **5.2. Fire Risk Assessment**

244 (TE) 31+ (C) 36+ (CI) 40=107- A value of (107) equals a Risk Index (RI) of (4)

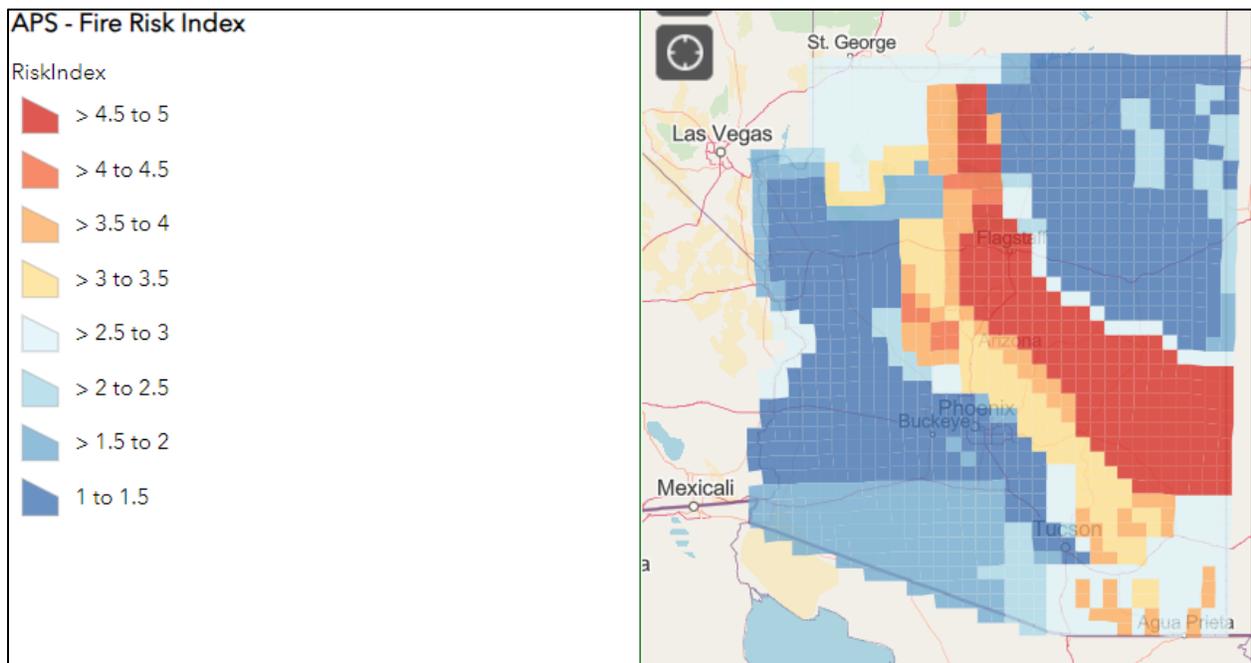
Risk Index		
5	134	150
4.5	117	133
4	100	116
3.5	83	99
3	66	82
2.5	49	65
2	32	48
1.5	15	31
1	0	14

Table 1. Scoring index for each risk index and the associated breaks.

245

246 This assessment was created to develop a risk model representative of fire risk throughout the  
 247 state and the potential impact to the APS T&D system. This is not a short-term analysis that will  
 248 change from year to year and is intended to be the base model for long-term risk assessment.  
 249 This risk assessment is unique to APS and the electrical utility given the threat presented and  
 250 relevant considerations.

251 This framework and assessment are intended to support objectives and metrics to evaluate risk  
 252 throughout transmission and distribution. The Fire Risk Index (FRI) is an unweighted scalar  
 253 function that translates into a range or final FRI. A Delphi scoring system, with input from Fire  
 254 SMEs around the state, publicly available data and institutional knowledge of fire fuels and  
 255 wildland fire science here in Arizona, assisted in development of the FRI.



256

257 Figure 3. Map representing the APS Fire Risk Index.

258 To operationally implement the Risk Index across the APS system, the Fire Mitigation team has  
259 grouped Risk Indices into three tiers.

260 Tier 3 (Risk Index Ratings 4, 4.5, 5) represents the greatest risk and incorporates the most  
261 stringent mitigation measures, including the No-Reclose Strategy.

262 Tier 2 (Risk Index Ratings 2.5, 3, 3.5) also poses considerable risk and consists of  
263 significant mitigation measures to include the No-Reclose Strategy on most circuits in  
264 this tier level.

265 Tier 1 (Risk Index Ratings 1, 1.5, 2) is on the low end of the risk spectrum and would  
266 therefore have a reduced number of mitigation measures.

### 267 5.2.1. Ongoing Assessments & Risk Analysis

268 APS Fire Mitigation developed the Wildfire Risk Assessment based on vegetation conditions  
269 throughout the state to assess and implement an overall fire risk assessment for all transmission  
270 and distribution lines on APS systems. Within all line voltage ROW, APS supports the historical  
271 Arizona vegetation components of an open forest with discontinuous crowns and minimal fuel  
272 build-up separated by open spaces with grass-forb-shrub communities. This supports the frequent  
273 low-intensity fire regime that creates a mosaic pattern of vegetation in Arizona's diverse biotic  
274 community.

275 APS Fire Mitigation along with APS Transmission Operation Engineering has developed Fire  
276 Outage Sets. This report contains the technical study, recommended mitigation actions,  
277 monitoring elements, and contingencies associated with outages due to wildfire threats. APS has  
278 identified fire corridors that resulted in pre-contingency path reduction and post- contingency in  
279 a wildfire.

280 The Outage Data Intelligence (ODIT) system allows APS to pinpoint the root cause of the outage  
281 and determine mitigation measures. The system is used to track reliability performance with  
282 respect to common industry metrics including SAIFI, SAIDI and CAIDI. Data can be compiled,  
283 tracked and trended to give clues as to what conditions are affecting the system. Conditions  
284 include weather, performance, equipment issues, foreign interference, or fire related issues. [OBJ]

285 APS Distribution Operations also has the following protocol for switching: When in  
286 Preparedness Level (3) and greater, APS operations shall notify the Fire Duty Officer of any  
287 (relay) line sections (See Fire Risk Index). The No-Reclose Strategy (NRS) applies to all feeders  
288 associated with a risk index of 4 and above as well as most feeders from fire risk index 2.5-3.5.  
289 Prior to testing a Transmission or Distribution line section relayed, the circuit shall be reported to  
290 the Fire Duty Officer by DOC or ECC Supervisor. Any open relay shall have a complete line  
291 patrol done before closing for a test with a patrol following closing of the line section.

### 292 5.3. Emergency Planning and Preparedness

293 Emergency events are managed at the lowest level of the APS organization possible, within the  
294 scope, capabilities and resources within that level. Escalation occurs when additional resources  
295 or support is needed to assist in the management of the event. The concept of operations for this  
296 process is captured in the T&D Emergency Operations Plan (EOP).

## 297 5.4. Overview of Emergency Operations Plan

298 The T&D Emergency Operations Plan (EOP) is intended to provide a high-level overview of  
299 how an Emergency Event is managed within APS Transmission & Distribution (T&D). The  
300 T&D EOP has an application for all emergency events, from single-dock level response up to a  
301 T&D Incident Command Center ( ICC) activation with full enterprise support at the Corporate  
302 Emergency Operations Center (CEOC) level.

303 APS emergency operations adopts an “all-hazards approach” focused on five key areas,  
304 Prevention, Mitigation, Preparedness, Response, Recovery. The T&D Hazard & Vulnerability  
305 Assessment (HVA) has identified the following top 10 items, based on the compilation and  
306 prioritization of the T&D Business Unit HVAs. The EOP contains an Emergency Response and  
307 Recovery Plan (ERRP) for each hazard to provide guidance for line of business level response.

## 308 6. Metrics and Underlying Data

### 309 6.1. Description of program targets

310 Program targets are measurements of activity used to show progress toward reaching the  
311 objective of reducing wildfire risk. The Fire Mitigation team tracks several program targets  
312 including Defensible Space Around Poles, Hazard Trees and System to Ground/Ground to  
313 System fires.

314 The Defensible Space Around Poles targets approximately 80,000 poles across distribution  
315 feeders with a Fire Risk Index of 1.5 or greater. 100% of these poles will be inspected on a two-  
316 year cycle beginning in 2024 (all were previously inspected on a three-year cycle). On average,  
317 80% of the subject poles will require treatment. For quality control, a minimum of 20% of  
318 treated poles are audited. Tracking of implementation is accomplished through ArcGIS mapping  
319 and applications.

320 The Hazard Tree program targets line sections across T&D mid-routine cycle or those that have  
321 been recently impacted by wildfire and fall within a conifer vegetation type. These line sections  
322 are inspected for tree strike potential identification for removal. All hazard trees identified are  
323 mitigated within the calendar year. A minimum of 50% of hazard tree removals are audited for  
324 quality control.

325 All wildfires within a 10-mile radius of APS infrastructure are tracked. Those that are  
326 determined to be System to Ground fires are further tracked in reports and conveyed to System  
327 Health and Standards departments. The goal is to track and define any high-risk trends that may  
328 be causing ignitions. Wildfires that impact APS infrastructure (Ground to System) are also  
329 tracked. Wildfire tracking improves awareness, defines trends and aids in APS metrics.

### 330 6.2. Lessons Learned: Tracking Metrics in 2024

331 APS fire mitigation is committed to reducing the fire risk from two categories of wildfire as  
332 defined here. System to ground (STG) fires are those with an ignition source related to APS  
333 infrastructure. These events are tracked as a metric with year-over-year trends identified. STGs  
334 are reported by the Fire Mitigation team to the System Health and Standards department with  
335 additional business groups included as needed. Equipment failure is investigated, and a

336 determination of a system threat is identified for mitigation. Through this process, APS can  
337 identify equipment throughout the service territory with a history of potential failure and replace  
338 failed equipment with improved options.

339 **System to Ground Fire:** Defined as an ignition of ground fuels, flame or stage of combustion  
340 propagated by APS equipment or related system operations. Fire size is tracked in acres i.e.,  
341 1/10, ¼, ½ to one acre or greater.

342  
343 STG data is tracked and classified the following Growth Phases:

- 344 1. Incipient Phase: Limited burn area to the point where sparks/ignition source contacted the  
345 ground and may have self-extinguished or suppressed.
- 346 2. Growth Phase: A fire that has grown beyond the incipient phase.

347 The other wildfire category APS monitors are Ground to System (GTS) fires; fires that have an  
348 ignition source unrelated to APS utility infrastructure but cause damage or impact to APS. This  
349 metric allows APS to identify potential hardening strategies to improve system resilience in the  
350 event of an encroaching wildfire. This metric is highly variable based on extraneous conditions  
351 but is essential in determining best management practices for system hardening and fire impact.

## 352 7. Baseline Ignition and Wildfire Risk Exposure

### 353 7.1. Common Weather Regimes

354 Weather conditions in the Southwest are typically hot, dry and windy. These conditions affect  
355 fire danger, with key weather elements of temperature, relative humidity and winds frequently  
356 near critical thresholds for prolonged periods. Changes in short-term weather trends are often  
357 subtle and difficult to detect, but even a slight departure from normal can have significant  
358 implications on daily fire weather concerns and fire danger.

359 Three weather regimes are known to exacerbate fire weather conditions: Meridional Ridge –  
360 Southwest Flow pattern, Short-Wave Train pattern, and the Zonal Ridge pattern. The fire danger  
361 peaks when a shortwave trough passes over or slightly to the north of the region. This occurs  
362 every spring and fall when Arizona is typically dry and windy.

363 However, Critical Fire Weather can occur any time of year in Arizona.

### 364 7.2. Current baseline state of service territory and utility

365 The APS service territory is diverse in ecotone, vegetation type and the challenges associated  
366 with delivering electrical services to customers safely and reliably. APS continues to proactively  
367 plan for a changing environment common to electrical utilities from generation, transmission and  
368 distribution of service in combination with a growing population in the state of Arizona.  
369 Balancing fire mitigation, advanced grid technologies, green production of energy, grid  
370 expansion, and planned maintenance has been paramount to addressing these challenges.

### 371 7.3. Fire ignitions tracked by district

372 Wildfire impact mitigation efforts within APS include tracking reports of wildland fires from  
373 federal, regional and local resources within 10 miles of APS service territory. Areas and feeders

374 of high fire risk have been identified through risk analysis to determine the most vulnerable areas  
 375 of APS service territory based on a multitude of variables including fuel loads near and around  
 376 feeders, receptibility of fuels, population, frequency of fires, and others. These high-risk feeders  
 377 will be enabled with a no-reclose strategy and service to mitigate any potential for fire ignitions  
 378 caused by the APS system.

379 Overall, APS has 13 operational districts that encompass the state of Arizona. Since 2020, 2,260  
 380 fires have been tracked and mapped throughout the districts by the FMT at APS. As an example,  
 381 16.79% of all fires tracked were mapped within the Coconino district. More so, Coconino district  
 382 also contains 70 out of the 249 high-risk feeders in the state, with 58 of the feeders being in the  
 383 highest risk index (5). The Coconino National Forest, within the district, also contains a portion  
 384 of the largest, contiguous ponderosa pine forest, also incorporating the Kaibab National Forest.  
 385 In comparison, the district with the third highest frequency of fires is Prescott, which is  
 386 composed of the Prescott National Forest and 52 high-risk feeders. Table 2 shows the number of  
 387 fires tracked by the FMT in each district since 2020. Common characteristics of the highest risk  
 388 districts include frequency of fires, densely forested or vegetated areas, higher population,  
 389 feeders in an area with a higher risk index, and feeders with a combination of any of the four.

	2020	2021	2022	2023	Total Fires by District	4-year Frequency (%)	4-year Average
Coconino	150	102	27	114	393	16.79	98
Navajo	40	37	9	35	121	5.17	30
Payson	75	65	22	54	216	9.23	54
Verde	49	36	15	28	128	5.47	32
Prescott	130	120	40	85	375	16.02	94
La Paz	16	13	5	7	41	1.75	10
Yuma	30	25	14	20	89	3.80	22
Wickenburg	10	8	3	12	33	1.41	8
Metro	196	100	27	84	407	17.39	102
Buckeye	36	18	5	28	87	3.72	22
Mountain	81	51	13	43	188	8.03	47
Pinal	57	20	3	25	105	4.49	26
Cochise	57	37	17	47	158	6.75	40
<b>Total Fires</b>	<b>927</b>	<b>632</b>	<b>200</b>	<b>582</b>	<b>2341</b>		

390  
 391 *Table 2. Fire occurrence by APS State District.*

## 392 8. Fire Mitigation Meteorology

### 393 8.1. Fire mitigation meteorology support

394 Meteorology at APS considers fire mitigation throughout the calendar year and provides a  
 395 multitude of weather support and intel related products across the enterprise. Issuance of  
 396 semiweekly weather and fire weather briefings discuss weather conditions pertaining to the next  
 397 seven days. The briefings contain a high-level synoptic weather overview, a summary of primary  
 398 weather hazards and impacts, routine forecast graphics, and links to original forecast documents  
 399 and an internal weather support webpage.

### 400 8.2. Key weather elements, impacts and hazards

401 Consideration of several weather elements and their importance across the APS enterprise is  
 402 essential. Weather awareness requires an understanding of how weather elements affect the  
 403 various roles and scopes across the enterprise. **A weather threat index is used to communicate**

404 **the potential for adverse weather conditions to impact various aspects of the enterprise by**  
405 **APS district.** For Fire Mitigation, the potential for critical fire weather is crucial, with careful  
406 consideration of temperatures, winds, moisture, precipitation, thunderstorms, lightning, sky  
407 conditions, winter weather, and other elements as needed.

### 408 8.3. Graphical and Narrative Forecasts

409 Forecasts depicting weather implications on circuits by APS district including Fire Weather,  
410 Thunderstorm, Winter Storm, Temperature and Non-Storm Wind Outlooks issued semiweekly;  
411 and other specialized forecasts, including spot forecasts, as needed.

### 412 8.4. Additional support functions

#### 413 8.4.1. Fire mitigation meteorology SharePoint

414 Internal webpage with access to current and past forecasts, outlooks, analysis, and other weather  
415 support. SharePoint also contains the Weather Outlook and Situational Awareness Dashboard.

#### 416 8.4.2. Weather outlook and situational awareness dashboard

417 The Weather Outlook and Situational Awareness Dashboard (WOSAD) is an ESRI dashboard  
418 containing several publicly available weather observations, analyses and outlooks to provide  
419 additional top-level weather support as needed. All products are produced, shared and managed  
420 by the National Oceanic and Atmospheric Administration (NOAA) and National Weather  
421 Service (NWS) for public use. Only the WOSAD display is managed by Fire Mitigation  
422 Meteorology.

### 423 8.5. Situational awareness and forecasting

424 Semi-weekly internal weather and fire weather forecasts and periodic seasonal weather outlooks  
425 and reviews are vital to enterprise situational awareness. The WOSAD also provides access to  
426 NOAA radar and several NOAA weather forecasts, outlooks and observations. The FM  
427 Meteorology SharePoint site serves as a central access hub for current and past weather support.

428 At times, business operations may require detailed short-term weather support to be  
429 prioritized. Examples of support include spot forecasting, nowcasting, weather radar analysis,  
430 and current weather observations.

## 431 9. Wildfire Mitigation Strategy

432 The APS fire mitigation strategy can be categorized into three elements; prevention, mitigation  
433 and response. Each element plays a crucial role in reducing the overall risk of wildfire to APS.  
434 Within each of these elements are a variety of policies, tactics and programs designed to prevent  
435 the occurrence of wildfires, minimize the impacts of wildfire and create a common operating  
436 picture across APS business units on how to respond to wildfire and wildfire risk. The APS fire  
437 Mitigation team provides wildfire subject matter expertise to the company and oversees the Fire  
438 Mitigation programs such as the Defensible Space Around Poles program and the Hazard Tree  
439 program.

440 **Prevention** – prevention refers to the efforts made within APS to eliminate wildfires from  
441 starting all together. Examples include the No-Reclose Strategy (NRS), the Hazard Tree program  
442 and the APS District Preparedness Levels and work restrictions during elevated fire conditions.  
443 APS Forestry Fire and Resource Management also works year-round maintaining APS Rights-  
444 of-Ways (ROW) to prevent vegetation from contacting lines that could cause not only outages,  
445 but wildfires.

446 **Mitigation** – mitigation refers to efforts made within APS to minimize the impacts of wildfires.  
447 Mitigation efforts include programs like Defensible Space Around Poles (DSAP) which removes  
448 combustible fuels from around equipment poles and reduces the chances of a pole burning. The  
449 APS Fire Mitigation team also provides on-scene representation (fire liaison) during a wildfire  
450 incident to coordinate efforts with firefighting agencies which provides safety for firefighters and  
451 leads to faster restoration times.

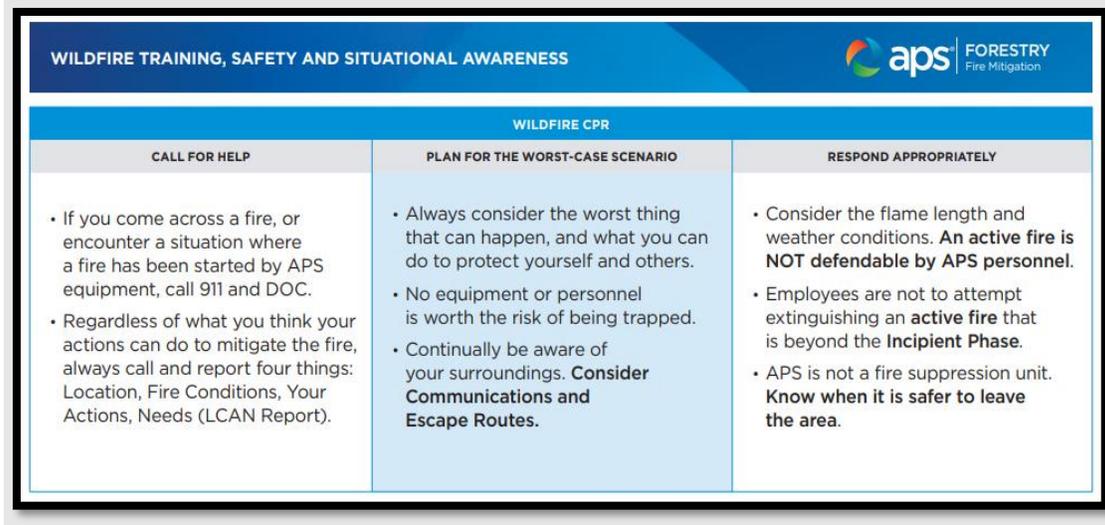
452 **Response** – response refers to actions taken across APS before, during and after a wildfire. APS  
453 and the Fire Mitigation team monitor conditions and respond by assigning appropriate  
454 preparedness levels to each district. During an active wildfire, APS monitors and coordinates  
455 with on-scene personnel to determine the need to stand up the APS Incident Management team  
456 and assess needs for restoration.

### 457 9.1. Risk assessment and mapping

458 The Fire Risk Index (FRI), as previously described in Chapter 4, is the base model for long-term  
459 risk assessment across the APS T&D system. The analysis was developed to create a risk-  
460 informed decision framework to identify overall risk and determine potential mitigation plans  
461 and programs. The Fire Risk Index is further used to ascertain priorities within mitigation  
462 programs. This is accomplished with ArcGIS mapping. The FRI is depicted as a layer in ArcGIS  
463 and can be cross referenced with other layers or features to determine the applicable risk and  
464 assist in decision making based on that risk.

### 465 9.2. Wildfire Call, Plan and Respond (CPR)

466 Wildfire Call, Plan and Respond is the protocol APS employees and contractors are to take in the  
467 event they encounter a wildfire. The protocol is centered on calling and reporting the incident,  
468 planning for worst case scenario and responding appropriately. A description of the process is  
469 listed in the below figure. This protocol is to be reviewed during pre-job briefings when in  
470 preparedness level 2 and greater ensuring all field workers are aware of the process.



471  
472 *Figure 4. Wildfire CPR diagram.*

473 **9.3. Wildland indices as metrics for preparedness levels**

474 The APS Fire Mitigation program relies on scientific data collected to help predict potential fire  
475 danger and the threat to the grid. Eight important calculations are utilized in assessing current  
476 Preparedness Levels and are provided to APS by the Public Land Manager. A short description  
477 of each index is presented below.

478 **Ignition Component (IC)** is a rating of the likelihood that a firebrand will ignite a fire if it lands  
479 on a receptive fuel bed. This metric provides an understanding of the potential for ignition based  
480 on current temperatures and fuel moisture content. Ignition component data is derived from the  
481 Interagency Dispatch Centers as well as available on the Southwest Coordination Center  
482 (SWCC) website.

483 **7-Day Fire Potential** outlook is an indicator of trends and expected conditions over the next  
484 week and is largely a function of fuel conditions, weather and resource availability.

485 **Fire Weather Forecast** including winds, relative humidity and temperature are indicators of  
486 potential fire behavior and are available from the National Weather Service.

487 **The Energy Release Component (ERC)** is based on the estimated available energy released per  
488 unit area in the flaming front of a fire. The day-to-day variations of the ERC are caused by  
489 changes in the moisture contents of the various fuel classes, including the 1,000-hour time lag  
490 class. The ERC is derived from predictions of the rate of heat release per unit area during  
491 flaming combustion and the duration of flaming.

492 **Dead Fuel Moisture - 1000 hr.** is an indicator of long-term drought and overall fuel conditions.  
493 Fuel moisture content is the water content of a fuel particle expressed as a percent of the oven  
494 dry weight of the fuel particle. This measurement is representative of the fuels susceptibility to  
495 carry fire, and the probability the fuel will ignite given an ignition source.

496 **6-10 Day Precipitation Outlooks** captured from the Climate Prediction Center are considered as  
497 well for expected conditions and potential for progression through the preparedness levels.

508 **Publicly Managed Lands Fire Restrictions** is the current fire restriction level by federal, state  
 509 and municipal agencies. The current restriction and the associated industrial plan are  
 510 communicated during zone restriction calls and can be found on the Southwest Area Fire  
 511 Restrictions Dashboard.

512 **Fire Danger Rating** is the overall national fire danger rating system (NFDRS) current rating for  
 513 publicly managed lands and is a part of the decision matrix. NFDRS is a system that allows fire  
 514 managers to estimate today's or tomorrow's fire danger for a given area and links an  
 515 organization's readiness level to the potential for fire conditions. NFDRS Adjective ratings range  
 516 from low to extreme.

517 **9.4. District preparedness levels**

518 In close coordination with state and federal agencies, APS Fire Mitigation specialists establish  
 519 Preparedness Levels throughout the calendar year to proactively prepare and respond to wildfire  
 520 incidents. Preparedness Levels are dictated by fuel and weather conditions, current and expected  
 521 fire activity and potential impact to APS systems and stakeholders. This document does not  
 522 replace or supersede the APS ConvergePoint document “Elevated Fire Conditions.” It is  
 523 intended to document how the Preparedness Levels are determined and outline the workflow's  
 524 complexity. Not all criteria within each level must be met to warrant a shift in level but are  
 525 intended to be guidelines for decision making. The decision support matrix is used with subject  
 526 matter expertise to warrant a change in preparedness level.

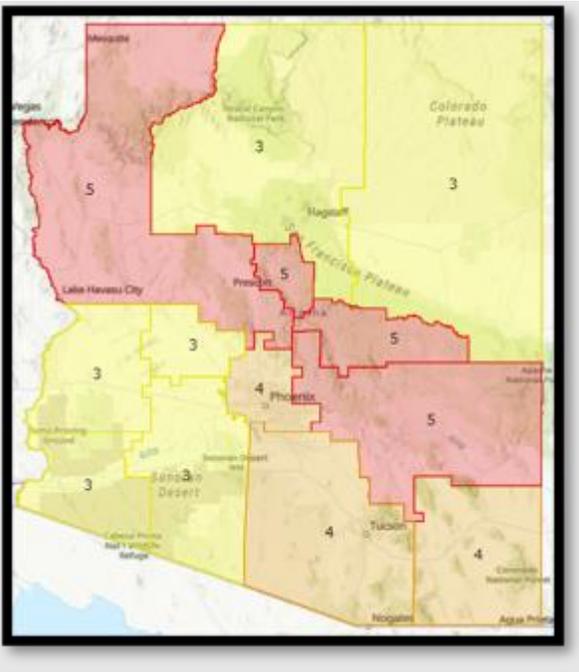
527 The Preparedness Levels are evaluated at least monthly, and the frequency of evaluation  
 528 increases as conditions warrant. Evaluation of current wildfire indices is utilized for both  
 529 increases and decreases in the Preparedness Level. Eight wildfire indices are used in evaluating  
 530 the current Preparedness Level for each APS geographic district. A decision support matrix was  
 531 created to document changes in Preparedness Levels throughout the year in which all indices are  
 532 monitored and utilized to calculate the appropriate Preparedness Level. Data used in evaluations  
 533 are derived from publicly available sources including Southwest Coordination Center (SWCC),  
 534 National Interagency Fire Center (NIFC) and APS proprietary information. Each wildfire metric  
 535 is evaluated and scored from one to five with five representing the greatest risk, the cumulative  
 536 score of all metrics is used to determine the current Preparedness Level for each APS District.

District Preparedness Level (DPL)					
Ignition Component:	0-19% = 1	20-39% = 2	40-69% = 3	70-79% = 4	>79% = 5
Fire Weather:	Below Normal = 1	Normal = 2	Above Normal = 4	Extreme = 5	
7 Day Fire Potential:	No Data = 1	Little Risk = 2	Low Risk = 3	Moderate Risk = 4	High Risk Triggers = 5
ERC Percentile:	0-24% = 1	25-49% = 2	50-89% = 3	90-96% = 4	>96% = 5
Fuel Moisture (1000Hr):	>20% = 1	13-20% = 2	9-12% = 3	6-8% = 4	< 6% = 5
Precipitation (6-10 Day Outlook):	Likely Above = 1	Leaning Above = 2	Near Normal = 3	Leaning Below = 4	Likely Below = 5
NFDRS Fire Danger:	Low = 1	Moderate = 2	High = 3	Very High = 4	Extreme = 5
Publicly managed Lands Fire Restrictions:	None = 1	Stage 1 = 3	Stage 2 = 4	Closure = 5	

527

528 *Figure 5. Decision Support Matrix for APS Preparedness Level determination.*

529 The Preparedness Levels range from one to five, with five being the highest level and  
 530 representative of the most extreme fire conditions. Each Preparedness Level has specific  
 531 management directions and operational protocols. As the Preparedness Levels change, several,  
 532 but not all, indicators must be met. The current District Preparedness Level shall meet any land  
 533 agency requirements within the APS transmission and distribution system to ensure safety and  
 534 compliance. The APS Preparedness Level is set per each APS district. The 13 APS districts vary  
 535 geographically across the state by fuels, topography and weather conditions, and therefore are  
 536 analyzed individually.



537  
 538 *Figure 6. Example representing APS State Districts in which each has an associated p-level*  
 539 *assigned.*

540 The current APS District Preparedness Level for each district is found on the APS Fire  
 541 Awareness Dashboard, Fire Mitigation SharePoint and is communicated via email anytime there  
 542 is a change in the Preparedness Level.

543 **9.5. Preparedness Level Work Restrictions**

544 The following descriptions represent the APS Preparedness Levels, the associated work  
 545 requirements and potential impacts to work plans. This is not all inclusive and additional  
 546 requirements may be needed to meet the standard of exemptions by Publicly Managed Land  
 547 Agencies in Arizona. APS Lands department and Fire Mitigation may need to secure and  
 548 facilitate exemptions from Publicly Managed Lands to perform emergent work in the event of  
 549 Elevated and Extreme fire conditions. Each APS district will always be assigned a Preparedness  
 550 Level and APS employees and contractors shall know the current Preparedness Level and  
 551 requirements for the district in which they are working. APS employees and contractors acting  
 552 on behalf of APS shall meet these requirements:

553 **Preparedness Level – 1 Normal Operating Conditions**

554 Low Fire Conditions

- 555 • No industrial plan requirements
- 556 • Maintain situational awareness

557 **Preparedness Level – 2 Industrial Plan A**

558 Increasing Fire Conditions

- 559 • Increasing awareness and preparation
- 560 • Fire mitigation tools must be present on vehicles and job sites - the purpose of the tools is: 1)
- 561 mitigate fire potential by removing fuels with hand tool and/or wetting area 2) extinguish an
- 562 incipient fire
  - 563 ○ 2 – 10# ABC fire extinguishers
  - 564 ○ 1 – backpack pump
  - 565 ○ 5 – gallon minimum of additional water
  - 566 ○ 1 – hand tool (round point shovel) per crewmember
  - 567 ○ Dependable form of communication (cell phone or radio)
- 568 • Review Wildfire CPR during pre-job briefs
- 569 • No fire guard required, should be considered

570 **Preparedness Level – 3 Industrial Plan B**

571 Elevated Fire Conditions

- 572 • Fire mitigation tools must be present on vehicles and job sites
  - 573 ○ 2 – 10# ABC fire extinguishers
  - 574 ○ 1 – backpack pump
  - 575 ○ 5 – gallon minimum of additional water
  - 576 ○ 1 – hand tool (round point shovel) per crewmember
  - 577 ○ Dependable form of communication (cell phone or radio)
- 578 • Review Wildfire CPR during pre-job briefs
- 579 • Fire guard required on all job sites
- 580 • No-Reclose Strategy (NRS) enacted
- 581 • No smoking
- 582 • Restrictions and closures may influence work plans

583 **Preparedness Level – 4 Industrial Plan C**

584 Very High Fire Conditions

- 585 • Fire guard required on job sites
- 586 • Emergent work as necessary
- 587 • Pre-Emergent work shall be completed prior to 0900 and/or resume at 2000 hours
- 588 • Emergent and pre-emergent work, every effort shall be made to give crew locations

- 589 • All other work shall stop until approval is obtained by T&D leadership during the Work
- 590 Approval Review Meeting (WARM) and possible Lands department approval
- 591 • Fire mitigation tools must be present on vehicles and job sites
- 592 ○ 2 – 10# ABC fire extinguishers
- 593 ○ 1 – backpack pump
- 594 ○ 5 – gallon minimum of additional water
- 595 ○ 1 – hand tool (round point shovel) per crewmember
- 596 ○ Dependable form of communication (cell phone or radio)
- 597 • Review wildfire CPR during pre-job briefs
- 598 • No-Reclose Strategy (NRS) enacted
- 599 • No smoking
- 600 • Restrictions and closures may influence work plans

601 **Preparedness Level – 5 Industrial Plan D**

602 Extreme Fire Conditions

- 603 • Fire guard required on job sites
- 604 • Emergent work as necessary
- 605 • With pre-approval, specific operations may continue with additional mitigation measures
- 606 in place and approval from APS Management and Fire Mitigation team during the Work
- 607 Approval Review Meeting (WARM) and possible Lands Department approval.
- 608 • Emergent and pre-emergent work, every effort to shall be made to give crew locations
- 609 • Fire mitigation tools must be present on vehicles and job sites
- 610 ○ 2 – 10# ABC fire extinguishers
- 611 ○ 1 – backpack pump
- 612 ○ 5 – gallon minimum of additional water
- 613 ○ 1 – hand tool (round point shovel) per crewmember
- 614 ○ Dependable form of communication (cell phone or radio)
- 615 • Review Wildfire CPR during pre-job briefs
- 616 • No-Reclose Strategy (NRS) enacted
- 617 • Restrictions and closures may influence work plans
- 618 • No smoking

619 **9.6. Red Flag Standing Order**

620 APS has adopted a standing order in which additional precautions are put in place during red flag  
 621 warning periods as defined by the SWCC Annual Operating Plan in conjunction with the NWS.

622 A Red Flag Warning is defined as a critical combination of dry fuels and weather conditions that  
 623 support extreme fire behavior. Red Flag Warnings are issued to identify Red Flag events which  
 624 are highly likely, or imminent, usually within the following 12–48-hour period. Fire Weather  
 625 Watches are issued to identify the elevated threat of similar conditions during the following 18–  
 626 96-hour period. Specific objective criteria for Red Flag events are listed below. Fire management  
 627 may also request that Red Flag Warnings or Fire Weather Watches be issued under extenuating  
 628 circumstances (i.e., fuel conditions so severe that marginally windy and dry conditions would  
 629 lead to extreme fire behavior).

630 Criteria: standardized criteria for issuance of Fire Weather Watches and Red Flag  
631 Warnings in the Southwest Area are a combination of weather and fire danger ratings.

632 \*\*In the absence of overriding input from fire management personnel, a Red Flag event is  
633 defined by the following conditions occurring simultaneously for three or more hours across any  
634 portion of a fire weather zone:

635 1) 20-foot winds sustained 20 mph or greater, or gusting to 35 mph or greater

636 2) Relative humidity of 15% or lower

637 3) NFDRS adjective fire danger rating of “High” or higher

638 A Red Flag Warning is indicative of extreme fire weather conditions and additional precautions  
639 will be taken by APS operations regardless of current Preparedness level (P-level) in districts  
640 where a Red Flag Warning has been issued. When a Red Flag Warning is issued, the following  
641 measures shall be taken for the entire day (6:00am – 11:59pm) within the district(s) affected by  
642 the Red Flag Warning:

- 643 • All vehicles shall have all P2-equivalent fire mitigation tools, including fire  
644 extinguishers, backpack pump, hand tool, and an extra five gallons of water.
- 645 • All Non-emergent Field Work (includes Pre-emergent Field Work and Planned Field  
646 Work) shall be deferred until after the red flag warning has expired (11:59 PM)
- 647 • Emergent Field Work can occur with notification from maintenance department to T&D  
648 Leadership including the local Manager and Fire Mitigation and must include a fire  
649 watch for 3 hours post completion of the work.
- 650 • DOC Operations or ECC Operations shall notify via email the Fire Mitigation Duty  
651 Officer of any line trip or recloser operation. If there is known line down, or fire reported,  
652 an immediate phone call will be made to the Fire Mitigation Duty Officer
- 653 • Any line trip resulting in an open circuit shall have a complete line patrol completed  
654 before closing for a test.

655 Red Flag Warnings will be communicated via email from the Fire Mitigation team to the  
656 following DLs:

- 657 • Fire Notification
- 658 • DOC Shift Supervisors
- 659 • ECC Shift Supervisors
- 660 • T&D Leadership

## 661 9.7. APS Wildfire Awareness Dashboard

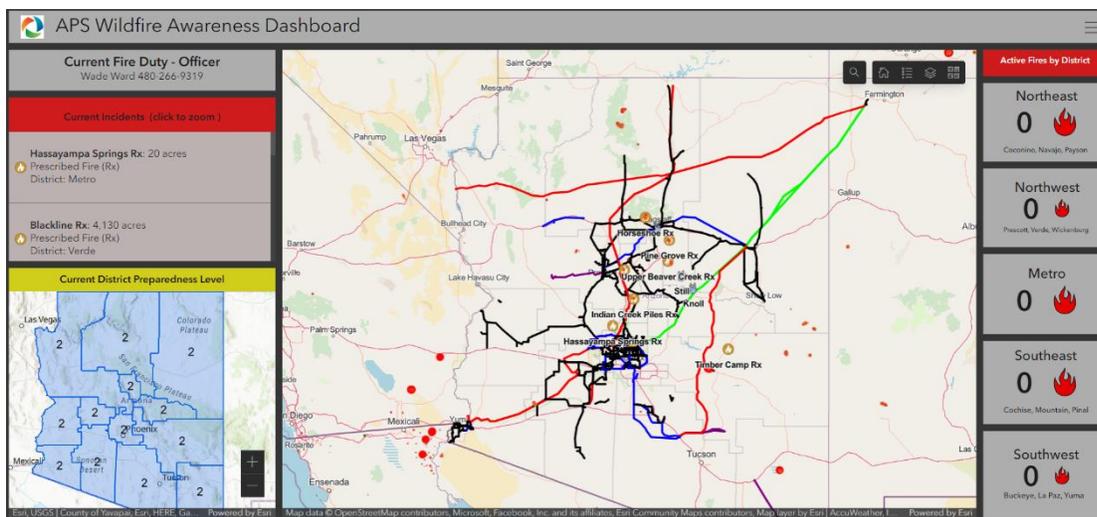
662 The APS Wildfire Awareness Dashboard is used to track all current incidents in the state of  
663 Arizona with information populated from Arizona Fire Dispatch Centers and is updated as

664 incidents develop. This information provides real-time analysis of the potential impact to the  
 665 APS system and situational awareness to APS employees and contractors working in the field.  
 666 The dashboard allows APS operations to make informed decisions on the wildfire risk to any  
 667 aspect of the APS grid or support systems. The APS Wildfire Awareness Dashboard also  
 668 contains real-time weather station data, radar and lightning strike data to assist with informed  
 669 decision making. The current APS Fire Mitigation Duty Officer is listed on the dashboard and  
 670 updated daily.

671 As reports come from the dispatch centers, the Fire Mitigation Duty Officer determines the threat  
 672 level of each incident. Threat levels are as follows:

- 673 ● **For Information Only:** No threat currently associated with this incident
- 674 ● **Potential:** Within 10 miles and DO is monitoring
- 675 ● **Credible:** Within 10 miles and greater likelihood to impact APS infrastructure
- 676 ● **Immediate:** Currently impacting APS infrastructure

677 Impacts include but are not limited to: May burn into ROW, may cause outage, may require a  
 678 patrol, may burn down poles/towers, may require response, smoke impacts.



679  
 680 *Figure 7. Example of APS Wildfire Awareness Dashboard*

681 **9.8. Situational awareness and forecasting**

682 Semi-weekly internal weather and fire weather forecasts and periodic seasonal weather outlooks  
 683 and reviews are vital to enterprise situational awareness. The Weather Outlook and Situational  
 684 Awareness Dashboard (WOSAD) also provides access to real-time National Oceanic and  
 685 Atmospheric Administration (NOAA) NOAA radar and several weather outlooks. The FM  
 686 Meteorology SharePoint site serves as a central access hub for current and past weather support.

687 At times, business operations may require detailed short-term weather support to be prioritized.  
 688 Examples of support include spot forecasting, nowcasting, weather radar analysis, and current  
 689 weather observations.

## 690 9.9. Camera network and weather station integration

691 A small network of pan-zoom-tilt cameras and weather stations are in a pilot project to test the  
692 feasibility of acquiring detailed weather and fire weather conditions pertaining to APS initiatives.  
693 Looking ahead to 2024 APS will begin deploying fifteen new cameras and weather stations  
694 across the service territory.

695 The cameras are intended for the Fire Mitigation team to gather situational awareness with  
696 regards to wildfires and infrastructure.

697 Weather stations will be mounted on poles and around other APS equipment to provide real time  
698 weather observations. Since publicly available weather data is incredibly sparse, especially  
699 related to APS infrastructure, these observations will provide the Fire Mitigation team the ability  
700 to monitor what weather conditions are impacting APS equipment at any given moment. This  
701 will provide the ability to inform the Duty Officer (DO), Incident Command, APS meteorology,  
702 and other decision makers regarding ongoing hazardous weather conditions to the APS system.

## 703 9.10. Fire science and climate adaptation

704 Moving forward with implementation of fire science modeling, a Weather Threat Index, Fire  
705 Threat Index and identification of key weather parameters will help APS decision makers with  
706 the protection of life and property among the APS enterprise and the public.

## 707 9.11. Fire Threat Index

708 The Fire Threat Index (FTI) incorporates fire weather parameters including maximum  
709 temperature, minimum temperature, maximum relative humidity, minimum relative humidity,  
710 wind direction, wind speed, wind gusts, live fuel moisture, dead fuel moisture, and the potential  
711 for thunderstorms. Additionally, many indices will be considered including the Keetch-Byram  
712 Drought Index (KBDI), Energy Release Components (ERCs), Burning Index (BI), Ignition  
713 Component (IC), the National Seven-Day Significant Fire Potential Forecast, the National Fire  
714 Danger Rating System (NFDRS), the United States Geological Survey (USGS) Wildland Fire  
715 Potential Index (WFPI), and the Severe Fire Danger Index (SFDI). Each of these will be  
716 weighted to quantify the risk associated with the hazards of wildfire to APS and the public and  
717 the District Preparedness Levels.

## 718 9.12. Fire Growth Potential (Fire Rate of Spread)

719 The Fire Growth Potential (FGP) will combine the Burning Index (BI) and Wind Gusts (WG) to  
720 assist in making operational decisions that will reduce the fire threat and its associated risks. This  
721 tool converts environmental, statistical and scientific data into an easily understood forecast of  
722 the short-term fire threat that could exist for different geographical areas in the APS service  
723 territory.

## 724 9.13. Weather Threat Index (Ongoing Weather Forecast)

725 The Weather Threat Index (WTI) communicates the daily potential for hazardous weather and/or  
726 weather-related impacts resulting from forecast weather conditions. The WTI output is a sliding

727 scale derived from weather observation and forecast inputs. These values assist in producing the  
728 BOW and EOW forecasts.

#### 729 9.14. Fire Potential Index

730 The Fire Potential Index (FPI) will be an aggregate score of the Fire Growth Index, and fire  
731 modeling technology (WFA) to determine the fire potential for operational protocols . This will  
732 include outputs for WFA modeling, Burn Index and Wind speeds and wind gusts.

## 733 10. Operations during elevated fire conditions (crews and 734 contractors)

### 735 10.1. Field Operations during elevated fire conditions

736 The APS mission is to serve customers with clean, reliable and affordable energy. APS  
737 understands it is a privilege to serve the human and natural environment of Arizona. The CFMP  
738 is focused on safety and reliability metrics to ensure protection for both our employees,  
739 customers and all stakeholders.

740 APS recognizes in times of extreme fire conditions, measures need to be put in place to protect  
741 Arizona’s natural resources and the infrastructure, including public safety and national security  
742 interests.

743 APS supports measures implemented to protect Arizona’s forests, rangelands and water ways  
744 such as restrictions and closures. During these times, APS increases situational awareness and  
745 support to prevent fire ignitions. To provide safe and reliable electricity, there is a constant need  
746 for emergent and pre-emergent work that must be completed every day to maintain safe grid  
747 operation. A brief description of emergent and pre-emergent work is listed below.

#### 748 **What is “pre-emergent” work?**

749 Work that shall be completed because of an operational situation that poses a threat to the safety  
750 and reliability\* of the grid in the immediate future.

751 Example: (not limited to, or exclusive to the following)

752 A broken crossarm needs to be replaced before a wire contacts the ground, causing a fault or any  
753 potential unsafe conditions to the electric grid.

#### 754 **What is “emergent” work?**

755 Work that shall be completed because of an operational situation currently posing a threat to the  
756 safety and reliability\* of the grid.

757 Example: (not limited to, or exclusive to the following)

758 Wire on the ground or any equipment issues that could result in unsafe conditions or service to  
759 the electric grid.

760 \*Arizona Corporation Commission (ACC), obligation to serve R14-2-903 CC&N

## 761 **Preparedness Level – 3 Industrial Plan B**

### 762 Elevated Fire Conditions

- 763 • Fire mitigation tools must be present on vehicles and job sites
- 764 ○ 2 – 10# ABC fire extinguishers
- 765 ○ 1 – backpack pump
- 766 ○ 5 – gallon minimum of additional water
- 767 ○ 1 – hand tool (round point shovel) per crewmember
- 768 ○ Dependable form of communication (cell phone or radio)
- 769 • Review Wildfire CPR during Pre-Job Briefs
- 770 • Fire guard required on all job sites
- 771 • No-Reclose Strategy (NRS) enacted
- 772 • No smoking
- 773 • Restrictions and closures may influence work plans

## 774 **Preparedness Level – 4 Industrial Plan C**

### 775 Very High Fire Conditions

- 776 • Fire guard required on job sites
- 777 • Emergent work as necessary
- 778 • Pre-emergent work shall be completed prior to 0900 and/or resume at 2000 hours
- 779 • Emergent and Pre-emergent work, every effort shall be made to give crew locations
- 780 • All other work shall stop until approval is obtained by T&D leadership during the Work Approval Review Meeting (WARM) and possible Lands Department approval
- 781 • Fire mitigation tools must be present on vehicles and job sites
- 782 ○ 2 – 10# ABC fire extinguishers
- 783 ○ 1 – backpack pump
- 784 ○ 5 – gallon minimum of additional water
- 785 ○ 1 – hand tool (round point shovel) per crewmember
- 786 ○ Dependable form of communication (cell phone or radio)
- 787 • Review Wildfire CPR during pre-job briefs
- 788 • No-Reclose Strategy (NRS) enacted
- 789 • No smoking
- 790 • Restrictions and closures may influence work plans

## 792 **Preparedness Level – 5 Industrial Plan D**

### 793 Extreme Fire Conditions

- 794 • Fire guard required on job sites
- 795 • Emergent work as necessary
- 796 • With pre-approval specific operations may continue with additional mitigation measures
- 797 in place and approval from APS Management and Fire Mitigation Team during the Work
- 798 Approval Review Meeting (WARM) and possible Lands Department approval.
- 799 • Emergent and pre-emergent, every effort to shall be made to give crew locations

- 800 • Fire mitigation tools must be present on vehicles and job sites
- 801     ○ 2 – 10# ABC fire extinguishers
- 802     ○ 1 – backpack pump
- 803     ○ 5 – gallon minimum of additional water
- 804     ○ 1 – hand tool (round point shovel) per crewmember
- 805     ○ Dependable form of communication (cell phone or radio)
- 806 • Review Wildfire CPR during Pre-Job Briefs
- 807 • No-Reclose Strategy (NRS) enacted
- 808 • Restrictions & closures may influence work plans
- 809 • No smoking

810

811 To ensure safety during preparedness level 4 and preparedness level 5, APS employees and  
812 contractors will continue to provide safe and reliable delivery of electricity by increasing  
813 mitigation measures. All work will be evaluated during the Work Approval Review Meeting  
814 (WARM) for additional mitigation measures including, but not limited to the following:

- 815 • Additional fire guard measures taken
- 816 • Work plan and project adjustment
- 817 • Contractor work plan moved or shutdown
- 818 • Increased communications to the public and stakeholders
- 819 • One point of contact with APS fire mitigation staff
- 820 • Check in check out protocol with publicly managed lands

821

822 The WARM will occur during preparedness levels 4 and 5 and consist of representatives from  
823 APS Fire Mitigation team, Transmission and Distribution Leadership as well as others. This  
824 meeting will also serve as an opportunity to determine priority of work and additional mitigation  
825 measures required to continue operation of the grid.

## 826 10.2. Fire Guard in Industrial Plan Restrictions

827 A fire guard is a component of the APS Preparedness Levels. The fire guard is not dependent on  
828 land ownership and is required whether work is occurring on agency or private land throughout  
829 the state. While the restriction originates from the Forest Service, APS has adopted it across the  
830 entire service territory during Preparedness Level 3 and greater. Given how expansive this  
831 restriction is, this document will provide practical guidance.

- 832 • A fire guard is in effect under Industrial Plans B through D (Preparedness Levels 3-5)  
833 and during Red Flag Conditions. APS and contract crews shall utilize a fire guard in these  
834 conditions.
- 835 • An additional 20 gallons of water is required for the fire guard on top of the required five  
836 gallons with the fire mitigation tools in (P2). A total of 25 gallons of water is required on  
837 site with the fire guard.

838 The intention of a fire guard is to mitigate the accidental ignition of fuels and the spread of fire  
839 due to the industrial nature of our work. Embers can smolder for some time without igniting,  
840 which is why it is important to provide a fire guard and not assume any risk.

841 A fire guard consists of:

- 842 • Three hours of continual watch after any work that potentially could have created an ignition  
843 source is complete, such as welding, cutting, grinding, or sparks produced by APS  
844 equipment.
- 845 • A fire guard can be provided by any APS employee or contractor who has the proper fire  
846 tools and the ability to act if necessary.
- 847 • When providing a fire guard, fire tools shall be within easy reach and in close proximity.
- 848 • No traveling or parking off established roads and avoid idling engines.
- 849 • Make sure undercarriage and exhaust of vehicles is devoid of vegetation.
- 850 • Create a safe space to set hot saws and other equipment down in your work site, per APS  
851 Accident Prevention Manual (APM).
- 852 • No smoking.

853 When to use and not use a fire guard:

- 854 • Work activity creates a spark, i.e., welding, cutting, grinding, or sparks are produced by  
855 APS equipment. (Three hours of continual watch after above type work is completed)
- 856 • If you are on private property in a Wildland Urban Interface/populated area and the  
857 landscape is irrigated and boxed in by concrete and asphalt or sand and rock, your risk of  
858 ignition is mitigated and a fire guard is not needed.
- 859 • A fire guard is not necessary in restricted or closure areas if the purpose and work  
860 performed in that area has not caused/created a concern for potential ignition.
- 861 • If you are on the outskirts of a downtown/populated area on private property and the  
862 landscape looks just like the agency land on the other side of the fence, a fire guard shall be  
863 provided.

### 864 10.3. Red Flag Standing Order

865 APS has adopted a standing order in which additional precautions are put in place during red flag  
866 warning periods as defined by the Southwest Coordination Center Annual Operating Plan in  
867 conjunction with the National Weather Service

868 A Red Flag Warning is defined as a critical combination of dry fuels and weather conditions that  
869 support extreme fire behavior. Red Flag Warnings are issued to identify Red Flag events which  
870 are highly likely, or imminent, usually within the following 12–48-hour period. Fire Weather  
871 Watches are issued to identify the elevated threat of similar conditions during the following 18–  
872 96-hour period. Specific objective criteria for Red Flag events are listed below. Fire management  
873 may also request that Red Flag Warnings or Fire Weather Watches be issued under extenuating  
874 circumstances (i.e., fuel conditions so severe that marginally windy and dry conditions would  
875 lead to extreme fire behavior).

876 Criteria: standardized criteria for issuance of Fire Weather Watches and Red Flag  
877 Warnings in the Southwest Area are a combination of weather and fire danger ratings.

878 \*\*In the absence of overriding input from fire management personnel, a Red Flag event is  
879 defined by the following conditions occurring simultaneously for three or more hours across any  
880 portion of a fire weather zone:

- 881 1) 20-foot winds sustained 20 mph or greater, or gusting to 35 mph or greater  
882 2) Relative humidity of 15% or lower  
883 3) National Fire Danger Rating System adjective fire danger rating of “High” or higher

884 A Red Flag Warning is indicative of extreme fire weather conditions and additional precautions  
885 will be taken by APS operations regardless of current Preparedness level (P-level) in districts  
886 where a Red Flag Warning has been issued. When a Red Flag Warning is issued, the following  
887 measures shall be taken for the entire day (6:00am – 11:59pm) within the district(s) affected by  
888 the Red Flag Warning:

- 889 • All vehicles shall have all P2-equivalent fire mitigation tools, including fire  
890 extinguishers, backpack pump, hand tool, and an extra five gallons of water.
- 891 • All Non-emergent Field Work (includes Pre-emergent Field Work and Planned Field  
892 Work) shall be deferred until after the red flag warning has expired (11:59 PM)
- 893 • Emergent Field Work can occur with notification from maintenance department to T&D  
894 Leadership including the local Manager and Fire Mitigation and must include a fire  
895 watch for 3 hours post completion of the work.
- 896 • DOC Operations or ECC Operations shall notify via email the Fire Mitigation Duty  
897 Officer of any line trip or recloser operation. If there is known line down, or fire reported,  
898 an immediate phone call will be made to the Fire Mitigation Duty Officer.
- 899 • Any line trip resulting in an open circuit shall have a complete line patrol completed  
900 before closing for a test.

901 Red Flag Warnings will be communicated via email from the Fire Mitigation team to the  
902 following DLs:

- 903 • Fire Notification
- 904 • DOC Shift Supervisors
- 905 • ECC Shift Supervisors
- 906 • T&D Leadership

#### 907 10.4. No-Reclose Strategy

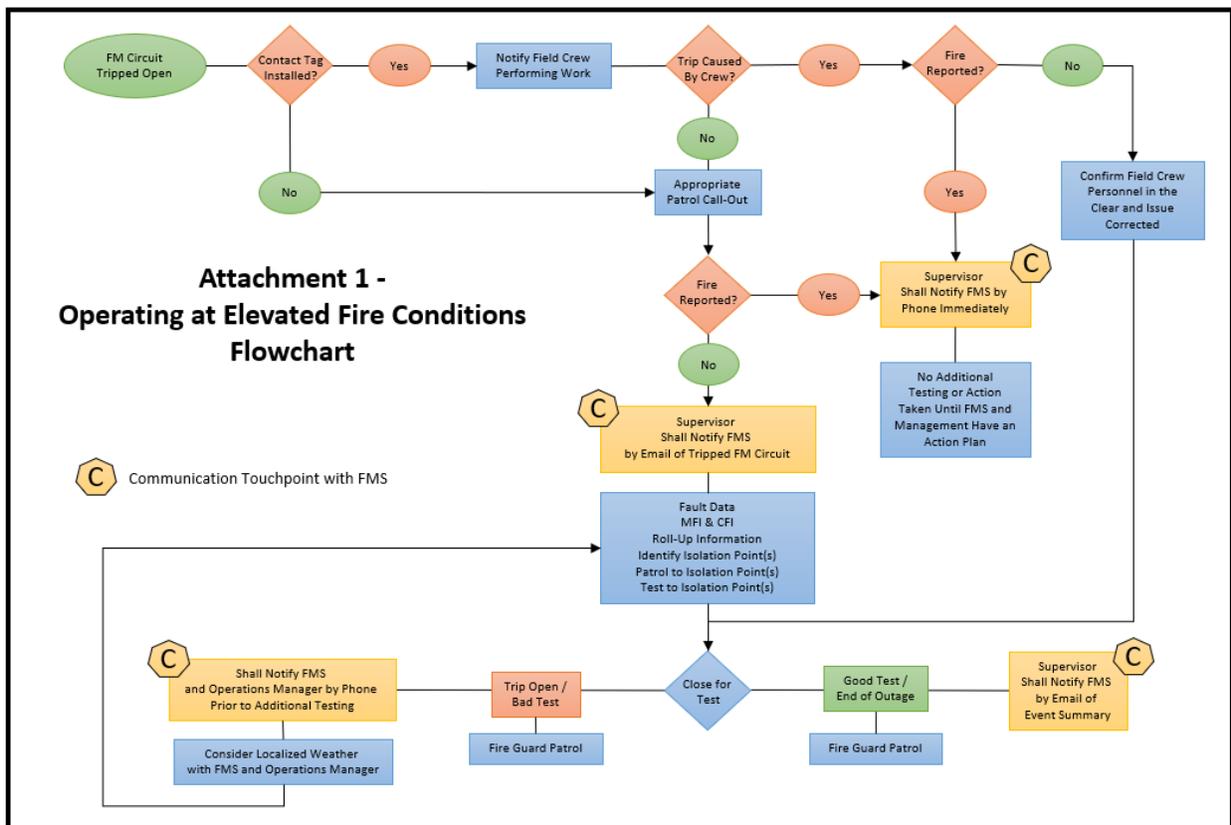
908 As part of the comprehensive fire mitigation efforts, APS implements adjustments to our  
909 automatic protection operations, including breaker and recloser to non-reclose settings during  
910 elevated fire conditions (P3 and above).

911 Automatic protection operations in high fire risk areas are proactively changed during elevated  
912 fire conditions to mitigate these risks. APS field personnel will be required to analyze additional  
913 system data and perform more foot patrols and inspections to help identify potential hazards  
914 before de-energized lines are re-energized. APS has proactively implemented these protocols and

915 line patrols to help mitigate the risk of wildfires being caused by downed conductors or damaged  
 916 equipment.

917 During elevated fire conditions (P3 and above), APS will enact operational settings and protocols  
 918 (TD-DO-PRD-A035). APS Fire Mitigation Specialist (FMS) shall notify the Distribution  
 919 Operations Center (DOC) and Energy Control Center (ECC) along with all Construction and  
 920 Maintenance departments throughout the state of work restrictions via email. The DOC and ECC  
 921 will implement testing and reclose protocols. Testing of any distribution line section relayed  
 922 shall be reported by circuit immediately to the APS FMS. Transmission line sections included in  
 923 the No-Reclose Strategy are reported via email from the ECC transmission system log to the  
 924 APS FMS. The following operational settings and protocols apply during elevated fire  
 925 conditions.

926 The APS No-Reclose Strategy in high-risk areas is being implemented to protect the public and  
 927 the communities we serve. While these measures may result in outages for customers fed by  
 928 certain high-risk feeders, it will also help mitigate the potential risk of wildfires. The goal of fire  
 929 mitigation settings is to prevent fire from ever happening. The second goal is to provide safe and  
 930 reliable electricity to the communities APS serves while at the same time ensuring firefighter  
 931 safety around our system in the event of a fire. As part of the APS Promise, APS will continue to  
 932 keep the environment, our customers and our employees as our critical areas of focus.



933

934 *Figure 8. Workflow for DOC and ECC during No-Reclose Strategy (NRS)*

935        10.5.        APS and the Incident Command System

936        The Incident Command System (ICS) is a standardized approach to the command, control and  
937        coordination of emergency response and provides a common hierarchy to allow responders from  
938        multiple agencies to be effective. APS has adopted the use of ICS during response to a wildfire  
939        incident.

940        In the event of a wildfire, firefighting agencies will use ICS to manage firefighting efforts, APS  
941        will stand up its own team using the ICS organization to coordinate the response and actions  
942        taken by APS. In order to maintain communication and coordinate efforts between the two  
943        organizations, APS integrates into the ICS organization on the fire in the form of a Liaison. The  
944        Liaison is a single person point-of-contact who works with fire personnel to coordinate efforts  
945        between fire crews and APS crews. This close coordination provides safer working conditions  
946        for both firefighters and APS crews and also leads to faster incident stabilization and power  
947        restoration.

948                10.5.1. Training and seasonal awareness

949        At APS, we believe the overall situational awareness of the company and its appropriately  
950        trained workforce can be the first line of defense against wildfires. Our Fire Mitigation Training  
951        program, including the electronic learning modules, have developed a culture of fire awareness  
952        and readiness focused on preparedness, awareness and continual education.

953        APS has developed an extensive set of work policies and complementary training programs  
954        designed to minimize the likelihood field work will be the source of ignition and provide for safe  
955        and appropriate response such as the Wildfire CPR developed by APS. This training incorporates  
956        principles and concepts drawn from various federal, state and local protocols, and standards  
957        addressing wildland fire prevention and suppression.

SUGGESTED FIRE PREVENTION TRAINING TOPICS		
TRAINING SUBJECT	DESCRIPTION	INFORMATION INCLUDED IN COURSE
Wildland Fire Prevention and Awareness	General awareness of dangers and consequences of wildland fires and general requirements for working in those areas.	Course 1: Wildland Fire Prevention and Awareness
Employee Requirements for Entering Forested Areas	National Forest Service and APS requirements for working in forested areas.	Course 2: Wildland Operating Guidelines During Fire Restrictions
Safety and Fire Equipment and Its Use	Firefighting and prevention equipment required on vehicles, hands-on demonstration and training.	Course 2: Wildland Operating Guidelines During Fire Restrictions
Elevated Fire Conditions and Operating Guidelines	Forest Service and APS guidelines for operations during elevated fire danger.	Course 2: Wildland Operating Guidelines During Fire Restrictions
Line Patrol	To identify, document and correct emergency conditions and non-emergency concerns.	Course 3: Hazardous Vegetation Recognition During Line Inspections
Notification Process	Communication both internally and externally to report document and track issues.	In all five courses
Recognizing Fire Hazards	Vegetation and equipment issues that pose potential hazards and how to address them.	Course 1: Wildland Fire Prevention and Awareness Course 3: Hazardous Vegetation Recognition During Line Inspections
Response to Fires (Escape Plan, Safety Zones)	Fires safety and planning, including location awareness, escape planning, equipment needed, communication and personal protective equipment (PPE).	Course 4: Working In A Wildland Area During A Fire
APS Vegetation Management Manual	Procedures and guidelines for vegetation control and clearance of electric lines.	Not Training
Tail Board or Pre-Job Brief	Formalize fire prevention in the current form. Discuss actions of that day prior to work beginning and what precautionary measures to take.	Not Training
Personal Protective Equipment	Safety equipment needed for employees working in fire risk areas.	Course 2: Wildland Operating Guidelines During Fire Restrictions

958  
959 *Figure 9. Fire Mitigation training topics*

960 The APS Wildfire Preparedness Levels describe the conditions under which the threat of fire is  
 961 increased, and the field practices and resources which will be implemented as conditions  
 962 increase. These changes affect work rules and equipment under each preparedness level.  
 963 Training in the Incident Command System protocols and responsibilities are a key element of  
 964 training. This system provides a structure for disciplined communications and decision-making  
 965 during fire incidents. This training is completed through in-person classes, online training,  
 966 national certified courses, and safety stand-downs throughout the year.

967 **10.5.2. Fire mitigation forum and seasonal preparation meetings**

968 Each year, the APS Fire Mitigation team conducts an annual forum to discuss, collaborate and  
 969 share the latest mitigation efforts and season outlooks throughout Transmission, Distribution and  
 970 Communications. The forum is used to bring together internal stakeholders to discuss  
 971 improvement, as well as share successes from the past year regarding fire mitigation efforts. In  
 972 addition to the annual forum, seasonal preparation meetings begin early in the year with  
 973 anticipation of elevated fire conditions and to drive preparation and mitigation measures.

974 10.5.3. APS crews and contractors requirements

975 Per the APS Comprehensive Fire Mitigation Plan and associated fire mitigation procedures, all  
976 employees and contract crews shall meet the expectations during elevated fire conditions for safe  
977 operations. When the current and expected fire weather conditions warrant elevating the district  
978 preparedness levels to preparedness level 4 or 5, all work is evaluated and prioritized based on  
979 pre-emergent and emergent only.

980 **Red Flag** – In the event of Red Flag conditions, the APS Fire Mitigation Meteorologist will  
981 notify T&D as soon as possible after issuance for the APS Operational Districts affected. All  
982 mitigation measures associated with the Red Flag Standing Order will be taken along with efforts  
983 to curtail non-essential work. This information is available in the APS Fire Dashboard and  
984 supplied via email to leadership.

985 APS crews and contractors shall designate a fire guard during Preparedness Levels 3 and higher  
986 and during Red Flag conditions. The fire guard is responsible for executing and carrying out the  
987 Field Work Restrictions (Industrial Fire Plan requirements). The fire guard shall make daily  
988 inspections to ensure the Industrial Fire Plan requirements are met.

989 **Fire guard** – is in place to prevent, detect and suppress incipient phase wildfires (if safe to do  
990 so) and shall provide one or more persons at each job location where internal combustion  
991 engines and/or power-driven equipment are used. Each fire guard is required to read, understand  
992 and perform the Preparedness Level Field Work Restrictions (Industrial Fire Plan duties) listed  
993 above. The fire guard may perform other contract work in conjunction with fire guard duties,  
994 provided such other work does not distract from fire guard responsibilities.

995 **Communications** – APS crews and contractors shall provide some form of prompt and reliable  
996 direct communication, such as a cell phone or two-way radio, between the fire guard(s) and the  
997 work crews, and between the crew's operations and APS Supervisor. In an emergency, activate  
998 the emergency system by calling 911 and the APS project lead, as an additional resource, a list of  
999 the Publicly Managed Land Dispatch numbers has been provided in the contacts page at the end  
1000 of the CFMP.

1001 **Check-in/Check-Out** – All crews working in Publicly Managed Lands (PML) during  
1002 preparedness levels 4 and 5 must check in with APS project lead and provide GPS location each  
1003 morning before starting work.

1004 10.6. Federal, State, and Tribal lands during restrictions and closures

1005 During elevated fire conditions, fire restrictions and closures may be enacted on agency lands.  
1006 These are determined by state and federal fire management officers and land managers during  
1007 evaluation of weather conditions, fuels measurements and historic fire data among others. This is  
1008 outlined in the Southwest Interagency Fire Restrictions and Closure Operating Plan. The intent  
1009 of these guidelines is to facilitate interagency collaboration during the implementation of fire  
1010 restrictions, closures and/or rescissions and provide consistent coordinated fire restriction  
1011 messaging to the public. The guidelines also provide direction for southwest area agency's  
1012 administrators, tribal leaders and fire staff to develop and implement fire restrictions and  
1013 closures.

1014 The impact this has on utility work can vary by the level of restrictions and industrial plan  
1015 designation as outlined in the state and federal guidelines. During restrictions and/or closures, the  
1016 APS Fire Mitigation team (FMT) coordinates with the land managers to implement and review  
1017 the current restrictions. APS FMT participates in weekly Fire Restriction Zone calls (Northern,  
1018 Central-West, Southeastern, and White Mountain) to ensure the current APS District  
1019 Preparedness Level is meeting or exceeding the agency guidelines during elevated fire  
1020 conditions. The APS CFMP is evaluated annually by Land Managers and exemptions are  
1021 determined based on mitigation measures outlined in the APS CFMP.

## 1022 **11. Grid design and system hardening**

1023 APS's ability to serve its current customers safely, reliably and efficiently while meeting the  
1024 needs of a growing population is essential to our future success. As Arizona grows, APS will  
1025 continue to construct, expand and improve grid technology to power this growth.

1026 APS serves the sixth largest service territory in the United States, including Maricopa County,  
1027 the fourth most populous county in the country with 4.3 million residents. In 2017, according to  
1028 the Census Bureau, more people moved to Maricopa County than any other county in the U.S.,  
1029 which presents both a challenge and an opportunity for energy companies who serve this fast-  
1030 growing population.

1031 To meet this challenge, energy companies must be agile while balancing the need for long-term  
1032 planning to serve growing energy needs. At APS, we consider ourselves the literal power behind  
1033 this growth as we actively engage in securing new economic development projects, supply  
1034 reliable and low-cost energy, construct dependable infrastructure (including smart-grid  
1035 technology), and develop cutting edge renewable energy projects to meet customer demand and  
1036 system needs.

1037 In addition to these projects, APS has improved processes to ensure we are performing  
1038 effectively and efficiently for our growing customer base. This includes adding training rigor for  
1039 our project managers, equipping our workforce to manage the increasing number of projects and  
1040 proactively working with developers and home builders to improve the time and effort required  
1041 to energize their developments.

### 1042 **11.1. Grid Visualization & Automation**

1043 Over the past century, utilities have largely relied on a uniquely skilled workforce to maintain a  
1044 safe, reliable grid. Operators and linemen/journeyman take years to develop, and the talent pool  
1045 can be challenging to keep filled. Additionally, the utility industry is experiencing rapid changes  
1046 in customer technology and behaviors, increased intensity and impacts of climate change and  
1047 increasing costs of aged assets and system upgrades. With all this in mind, utilities must continue  
1048 to use their resources wisely by leveraging the right technology and data to drive operations and  
1049 planning decisions. APS is working to arm the grid with the proper visualization and automation  
1050 that will meet the needs of modern-day challenges.

1051 Innovative capabilities can be facilitated by advanced grid technology (AGT), also known as  
1052 smart grid technology, which allows devices to communicate and operate, both remotely and  
1053 independently. We leverage this technology in two main ways: 1) by adopting an Area

1054 Deployment model aiming to deploy reliability, power quality and communication technologies  
1055 in the same geographic areas to implement a high degree of interoperability and efficient use of  
1056 our resources. 2) through Fire Mitigation deployments that are driven by device coordination  
1057 studies for segmenting and sectionalizing feeders in areas of increased fire risk; this also uses  
1058 reliability and communication technologies to achieve risk management objectives.

1059 Communication infrastructure is necessary for the field devices to communicate back to the  
1060 operations center and the operations system. The AGT or smart grid tech is what executes the  
1061 steps to dynamically manage the power delivery. The managing powerhouse of these operations  
1062 is our advanced distribution management system (ADMS), which provides visibility to the status  
1063 of the devices and gives our operators the ability to monitor and control them. AGT devices are  
1064 equipped with supervisory control & data acquisition (SCADA) that provides visualization  
1065 capability.

1066 Additionally, this same mix of technology can enable distribution automation (DA). Distribution  
1067 Automation is a term used to describe a strategy to enhance our operations of the distribution  
1068 system to meet the needs of the modern age. DA facilitates the automated control of distribution  
1069 field devices, such as capacitor banks and reclosers, with no operator input required. Two key  
1070 applications in ADMS's DA toolbox are Fault Location, Isolation and Supply Restoration  
1071 (FLISR), and Fire Mitigation (FM).

1072 With FLISR technology, there is less frequency of outages, the outages seen will be shorter and  
1073 they will impact less customers. The protective properties also extend the life of our conductors  
1074 and assets. Automation also means fewer manual touchpoints and field responses for operators,  
1075 therefore saving time and money.

1076 With FM, we can detect operations for risk mitigation based on as-operated state, visualize areas  
1077 within the ADMS view in accordance with weather and vegetation conditions, prevent  
1078 powerline-initiated fires, and dynamically return to normal state as fire risk reduces. This  
1079 application can empower our operators and system to directly reduce wildfire risk, keep  
1080 communities safe and maintain reliability in areas that tend to be disproportionately impacted  
1081 based on the geographic landscape.

1082 The main objective in implementing these applications is to get all distribution operators  
1083 working from one single control system versus multiple control systems, or what we call a  
1084 single-pane-of-glass. This move reduces safety risks while increasing speed of operations. The  
1085 FLISR and FM combination informs operations with greater accuracy and with greater response  
1086 time to execute controls, while also minimizing unnecessary dispatch of field staff. This keeps  
1087 the system resilient while allowing the skilled labor on areas of greater need, empowering APS  
1088 to meet the evolving needs of grid management in the modern world.

## 1089 11.2. Advanced protection

1090 The APS System Health and Standards organizations work closely with Transmission,  
1091 Distribution & Customers and APS contractors to ensure the best possible choice of technology,  
1092 design and installation of equipment, hardware, and software. These standards are to ensure the  
1093 prevention and mitigation of fire threats to our system or from our system. This consists of  
1094 outage reviews and incident cause analysis to implement best management practices.

1095 APS's grid modernization strategy is a key component of the Comprehensive Fire Mitigation  
1096 Plan and is focused on proactively meeting the evolving energy needs of our customers in a safe,  
1097 reliable and cost-efficient manner.

1098 The electrical grid is a complex and dynamic machine that requires precision. At any given time,  
1099 the output of electricity on the grid must match the exact customer demand to maintain power  
1100 quality. Electricity is one of the only resources requiring this unique precision to manage supply  
1101 and demand.

1102 A traditional distribution system features a one-way power flow from the generation source to  
1103 customers. However, with access to distributed energy resources (DERs), customers can now  
1104 generate electricity, causing reverse power flow on the grid and increased voltage irregularities  
1105 or power quality disturbances. Preserving the power quality and reliability our customers have  
1106 come to expect, while still integrating new customer technology, demands real-time system  
1107 feedback and the ability to respond quickly to power quality disturbances.

1108 Through the deployment of advanced grid technologies (AGT) like automatic switches, two-way  
1109 communicating devices, integrated frequency control systems, and advanced line sensors, APS is  
1110 improving grid reliability and giving our engineering, operations and maintenance personnel the  
1111 ability to view real-time information and exert remote control. This increase in situational  
1112 awareness and remote operations allows for safe operations. APS is currently installing AGT  
1113 infrastructure where all devices are connected back to APS's data centers using a variety of  
1114 communication mechanisms including fiber, advanced metering infrastructure (AMI) and other  
1115 wireless technologies to increase public safety during wildfire events.

1116 APS utilizes a variety of advanced grid solutions to create a more nimble and agile system.  
1117 Expulsion Limiting Fuses (ELF), communicating protective devices and line circuit breakers are  
1118 examples of protective equipment used in our system. During elevated fire conditions, it is  
1119 important to take steps to mitigate fire ignitions by removing automatic reclosing on line circuit  
1120 breakers while maintaining electrical protection. APS selectively reduces the number of  
1121 customers or critical loads impacted by a trip event for faults in the system.

1122 To these ends, APS is performing ongoing engineering studies, which fall within two main  
1123 categories:

1124 1. Achieve adequate upstream and downstream coordination of protective devices such as fuses,  
1125 pad-mount gear, line circuit breakers, and substation relays for timing and loading coordination.

1126 2. Strategically deploy protective devices to improve protection while achieving coordination.  
1127 This includes:

- 1128 • For overhead line sections upstream of transitions to underground, install line circuit  
1129 breakers at overhead locations.
- 1130 • The company improves operational flexibility, supporting our customer restoration and  
1131 minimizing fire risk.
- 1132 • Add protective devices for taps off the main backbone of the system, with consideration  
1133 of loading levels, fault magnitude, coordination.

- 1134 • Protect critical loads such as hospitals and data centers to minimize the exposure of an
- 1135 outage for faults downstream..
- 1136 • Increase operation flexibility and enhance the customer experience by improving and/or
- 1137 creating ties between adjacent feeders.

### 1138 11.3. Planned additions, removals and upgrade of utility equipment

1139 APS programmatically conducts Feeder Coordination studies on each high fire risk distribution  
 1140 feeder to evaluate current protection schemes against fault events. Recommended improvements  
 1141 to protective schemes include an additional security measure of inhibiting reclosing during  
 1142 elevated fire conditions while also minimizing customer outage footprint.

1143 Feeder coordination study recommendations could include, but are not limited to:

- 1144 • Upgrades to existing device protective settings
- 1145 • Upgrades to existing reclosing devices
  - 1146 ○ Replacing existing oil-filled devices with vacuum operated devices, reducing the
  - 1147 potential of system to ground ignition.
  - 1148 ○ Upgrading existing vacuum operated devices with upgraded technology that
  - 1149 provides increased protection and coordination under fault conditions
- 1150 • New recloser device locations
  - 1151 ○ Installation of new recloser to eliminate a protection or coordination risk; or,
  - 1152 increase segmentation benefits under a fault event.
- 1153 • Upgrades to existing expulsion fusing at feeder laterals and OH/UG transitions
- 1154 • Removal of existing expulsion type OH fusing and replacement with non-
- 1155 expulsion/expulsion limiting fusing

1156 Finalized study recommendations are added to the FM Program workplan for planning and  
 1157 execution either the same calendar year of study finalization or the following calendar year.

### 1158 11.4. NRS (No-Reclose Strategy )

1159 System faults can be temporary in nature such as wire slapping together or a tree branch tapping  
 1160 a line. Other faults are sustained such as wire on the ground or a tarp in the line. During normal  
 1161 system operation, some protection devices (i.e., feeder breakers, reclosers, trip savers) reclose  
 1162 shortly after an outage attempting to re-energize customers. This reclosing mechanism helps  
 1163 improve the SAIFI/SAIDI and other reliability metrics.

1164 This reclose mechanism essentially tests if the fault was temporary or sustained, also referred to  
 1165 as a “bolted fault.” If the fault is bolted, the line will trip out of service again. If the fault is  
 1166 temporary, the protection device will reclose after seconds re-energizing the line and restore  
 1167 power to the affected customers.

1168 During high fire risk periods (i.e., P3 or higher), reclosing is disabled on protective devices to  
 1169 prevent the testing of a line until a line patrol (visual inspection) can be completed to ensure  
 1170 there are no wires on the ground or other visual indication that energizing the line won’t cause  
 1171 sparking and therefore, a fire.

1172 This no-reclose strategy is defined in TD-DO-PRD-A035: Operations Preparation and Response  
1173 to Elevated Fire Conditions. This procedure also includes conditions that must be satisfied prior  
1174 to testing or re-energizing high fire risk lines/feeders.

## 1175 11.5. Distribution communications reliability improvements

1176 Grid modernization is being largely driven at the distribution level by utilizing smart grid or  
1177 advanced grid technology (AGT) fitted with Supervisory Control and Data Acquisition  
1178 (SCADA) capabilities to enable improved visualization, control and automation. While the  
1179 devices have smart capabilities, leveraging them requires a communication path back to the  
1180 operations center and the advanced distribution management system (ADMS). These devices  
1181 constantly send and receive large amounts of data, so ADMS depends on reliable and secure  
1182 communication network infrastructure. The increasing importance of monitoring and issuing  
1183 supervisory control of our grid comes with more demanding and stringent requirements for  
1184 network connectivity between our ADMS and our AGT field devices. For real-time monitoring,  
1185 supervisory control and automation to work efficiently and effectively, APS must invest in a  
1186 modern Field Area Network (FAN) and Wide Area Network (WAN) for end-to-end  
1187 communication.

1188 The 900MHz FAN project (IP MAS) is a secure point to multi-point network that provides over  
1189 the air communication from a master radio to the remote radios installed with the AGT  
1190 controllers. The project began in 2020 with deployments in the metro region. Considerations for  
1191 selecting site locations each year include WAN project schedule, AGT Area Deployments and  
1192 Fire Mitigation goals. Around 65 master radios have been deployed from 2020 to 2023, with  
1193 primary coverage in metro with some expansion into state regions. The scope typically consists  
1194 of 15-20 sites per year.

1195 WAN expansion creates a path between data centers and substations, transporting IP networks  
1196 across the organization. APS currently relies on two networks, PowerWAN and TDM, both are  
1197 outdated and ready for replacement. The WAN project (NGN Program) will converge those two  
1198 networks, creating a single pathway.

1199 The project began in 2020 with a 10-year forecast for completion. As of 2023, the program is  
1200 roughly a third of the way finished. The full program scope consists of 22 rings (network  
1201 elements) and is completed in three phases: Hardware replacement, IP service cutover and TDM  
1202 service cutover.

1203 The 900 MHz FAN project can be and is deployed outside of WAN schedule, but the radios will  
1204 not report back to ADMS until phase two of NGN is completed. The estimated completion is  
1205 2031, with phase one completed in 2029. Locations for expansion have mainly prioritized AGT  
1206 area deployments in the past, whereas it now is incorporating more of the state region areas  
1207 considered to have higher fire risk. The AGT team provides the IT Communications team with  
1208 forecasted areas so it will expand to any area where smart grid technology is being deployed in  
1209 mass. Scope will continue to be around 15-20 sites per year.

## 1210 11.6. Distribution overhead system hardening

1211 As discussed previously, the APS fire mitigation strategy consists of three core areas:  
1212 Prevention, Mitigation and Response. System hardening is the implementation of technologies to  
1213 help prevent and mitigate the effect of fires on the distribution system. To support this effort, the  
1214 APS T&D Engineering and Standards (TDES) group is reviewing and evaluating technologies  
1215 with the proven ability to prevent sources of ignition along utility corridors and minimize the  
1216 impact of fire on the system.

1217 This effort consists of a two-pronged approach:

- 1218 1. TDES reviews System to Ground (STG) events with APS Fire Mitigation and supporting  
1219 groups. Through this process, APS can identify potential distribution asset classes that  
1220 warrant further review for system hardening.

1221 As a result of these efforts, the following technologies are being actively evaluated or  
1222 implemented:

### 1223 11.6.1. Steel Poles

1224 Steel poles are recommended as a standard construction for areas at risk of fires. They will help  
1225 reduce the potential spread of a fire while providing some resistance against fast moving grass  
1226 fires. While currently being a standard pole material used for construction, historically, their use  
1227 has been limited to urban areas accessible by vehicles due to challenges associated with pole  
1228 climbing for maintenance.

### 1229 11.6.2. Wood Pole Wrap

1230 Protecting existing and new wood poles against fire impact. For this application, a wood pole  
1231 wrap has been approved and introduced as a tool to protect wood poles against ignition.

1232 This pole wrap is a galvanized steel mesh which is impregnated with an intumescent carbon  
1233 coating. When the coating is exposed to heat, it expands, filling the voids in the mesh and  
1234 creating an insulating barrier. The mesh is completely wrapped around wood poles from slightly  
1235 below grade up to a specified height, depending on the prevalent fuels and fire conditions in the  
1236 area. Once the coating is activated and expanded, the insulating barrier it creates around the pole  
1237 protects the pole from further exposure to heat, embers and hot particles.

### 1238 11.6.3. Fusing

1239 Link break expulsion fuses, typically found on overhead distribution lines, use an appropriately  
1240 sized fusible link housed within a fuse tube to protect equipment and facilities from surge and  
1241 overload conditions. When these expulsion fuses operate, the fusible link breaks, and hot gases  
1242 and particles are vented out of the fuse tube. These expulsion fuses were identified as a possible  
1243 source of ignition due to their method of operation.

1244 Various alternate fusing options are being investigated for use in high fire risk areas which  
1245 significantly reduce the expulsion of hot particles during operation. They achieve this using a  
1246 muffler/exhaust system which traps and contains the hot particles, or through the use of different

1247 materials to rapidly quench the arc generated during operation. These fusing options can be used  
1248 to protect overhead transformers, transitions and feeder laterals. Once validated and approved,  
1249 they will be introduced with construction standards for use in high fire risk areas.

#### 1250 11.6.4. Surge Arresters

1251 Overhead surge arresters are used to protect overhead equipment, distribution lines and facilities.  
1252 Under normal conditions, they offer a high impedance path to ground. However, during surge  
1253 current conditions, they allow a low impedance path to ground to shunt the surge away and  
1254 protect nearby facilities. Under significant overload events, or as they approach end of life, the  
1255 surge arrester may shed hot particles when the ground lead disconnecter operates or if the  
1256 internal metal oxide varistor (MOV) block fails. This was identified as another potential source  
1257 of ignition and alternative solutions are being investigated.

1258 To address this, a surge arrester designed for use in high fire risk areas is being pursued as a  
1259 suitable alternative to APS' standard construction. These arresters utilize a fully contained  
1260 disconnecter between the ground lead and the arrester body itself. This disconnecter is designed  
1261 to safely disconnect the ground lead without shedding sparks and to prevent the MOV block  
1262 from failing catastrophically under significant surge events. Once this surge arrester is validated  
1263 and approved, it will be introduced with construction standards for application in high fire risk  
1264 areas.

#### 1265 11.6.5. Wildlife Guards

1266 Bird guards and wildlife protection devices are used to reduce the risk of wildlife contacting  
1267 nearby surfaces of different voltage potentials. If contact is made, a fault would occur – leading  
1268 to potential outages, damage to equipment, animal fatalities, and system to ground ignitions. The  
1269 APS Avian and Wildlife Protection program provides industry standards companywide on  
1270 understanding and mitigating the risk protentional for these incidents. Bird guard covers and  
1271 devices are used on transmission and distribution lines, as well as inside of substations. Some  
1272 examples of these would be phase covers, vice top covers, wildlife discs, arrester and bushing  
1273 covers, flight diverters and anti-perch caps. Some of these protective covers have also shown  
1274 success in minimizing incidents due to vegetation or mylar balloons.

1275 The Avian and Wildlife Protection program also installs nesting platforms on APS poles to  
1276 encourage nesting birds to build on these rather than on our equipment. These platforms reduce  
1277 the chances of avian caused fires and outages caused by nesting substrate reaching into our  
1278 equipment and going phase to phase. Another avian mitigation tool is the installation of avian  
1279 perches. The perches allow for birds to safely sit above APS equipment without risk to the  
1280 above-mentioned issues.

1281 APS recommends continuing to adopt the use of wildlife protection on transmission, distribution  
1282 and substation facilities and to seek out wildlife protection solutions for hardware that currently  
1283 does not have an approved wildlife guard. To support this, wildlife guards from various  
1284 manufacturers are being evaluated and tested on different accessories by APS Standards and  
1285 Engineering and members of APS System Health. Through this work, APS will continue to grow  
1286 this program and further decrease the chances of avian caused outages and system to ground  
1287 fires.

1288            11.6.6. Covered conductor

1289    In the same vein as wildlife guards, a jacketed conductor, also known as tree wire, can be used  
1290    for overhead distribution facilities to help minimize the risk of wildlife, vegetation and foreign  
1291    object contact between lines. However, this jacketed conductor poses new challenges in  
1292    constructability and maintainability due to different tooling and hardware needs as well as work  
1293    practices. Both de-energized and energized evaluations are being conducted by APS from a  
1294    performance, constructability and maintainability standpoint.

1295            11.7.       Pole replacement and reinforcement

1296    APS has wood pole infrastructure throughout the wildland urban interface. The purpose of the  
1297    Wood Pole Replacement program is to foster and improve system reliability through regular  
1298    inspections and maintenance, including total replacement of the wood poles. Failures of these  
1299    poles can interrupt service to customers, present a public safety hazard and result in costly  
1300    emergency repairs. In recognition of these risks, Section 6 of the National Electric Safety Code  
1301    requires utilities to regularly inspect and maintain the poles in their system.

1302    Wood pole inspections are required to ensure the integrity of the pole structure and enhance  
1303    system reliability. The National Electric Safety Code requires that utilities replace structures in  
1304    which the strength has declined below 66% of the original design value. APS uses 70% of the  
1305    original design strength for its replacement criteria. Wood poles are inspected for deterioration  
1306    due to rot, decay or insect damage. In addition, wood poles are tested for remaining strength.

1307            11.8.       Microgrids

1308    Microgrids can be deployed on the distribution system to improve reliability for our customers.  
1309    These systems typically have the capability to serve as an alternate generation source for our  
1310    customers during system outages, and often use generators or batteries as a power source.

1311    During Elevated Fire Risk conditions, the No Reclose Strategy and patrol strategies that we  
1312    implement can lead to extended restoration times for our customers. Microgrids have the  
1313    potential to reduce the impact of extended restoration times.

1314            11.9.       Transmission tower maintenance and replacement

1315    This entails a structure-by-structure inspection of all transmission lines, assessing and repairing  
1316    each structure as needed. Identified remediations may include insulator replacements, structural  
1317    component replacements and hardware tightening. Each structure's inspection is on a seven-year  
1318    cycle utilizing a comprehensive aerial inspection or a climbing inspection process. Tower  
1319    management maintenance work is prioritized, and completion dates are tracked in Maximo.

1320            **12. Asset management**

1321            12.1.       Geographic information system data

1322    A geographic information system (GIS) is a system that creates, manages, analyzes, and maps all  
1323    types of data with a spatial context. GIS connects data to a map, integrating location data (where  
1324    assets are) with all types of descriptive information (what things are like there). This provides a

1325 foundation for mapping and analysis that is used across many areas of the utility’s operations.  
1326 GIS helps users understand patterns, relationships and geographic context. The benefits include  
1327 improved communication and efficiency as well as better management and decision making.

1328 The GIS Services team are the Owners and Stewards of the enterprise GIS database, which  
1329 contains all assets of the electric and communications infrastructure. As a System of Record, we  
1330 digitize, process and QA/QC the data found in the designs and drawings of various work  
1331 packages. As a System of Engagement, we publish and integrate our data into tools that allow  
1332 scaling and distribution of the inherent power of maps and data to the enterprise, therefore  
1333 improving collaboration, information and decision making. As the System of Insight, the GIS  
1334 Services team supports and empowers internal and external customers with data, map and app  
1335 solutions that assist APS with achieving business objectives.

1336 The GIS Services team maintains the system of record through published department processes  
1337 that capture the key steps in digitizing the electric assets, for which the IT Communications  
1338 department have their own department procedures. TD-EG-PRC-4003 outlines the #2 Work  
1339 Order Construction Mapping process intended to walk a user through the life cycle of a work  
1340 order issued for construction, from initial routing until mapping of the designed state that was  
1341 Issued for Construction (IFC). Once facilities are constructed in the field, crew foreman provide  
1342 a redlined design to capture as-built state of the facilities that the GIS Department captures  
1343 through the As-built Mapping process, TD-TC-PRD-1006.

1344 Beyond the system of record, APS subscribes to the use of a variety of ESRI ArcGIS tools for  
1345 empowering the organization. Some of these tools are ArcGIS Online and ArcGIS Enterprise for  
1346 web content and collaboration. These distributed web environments allow end-user departments  
1347 to create and manage their own geographic content and workflows while also leveraging internal  
1348 and external data sources made available through web map and feature services. These  
1349 workflows may also be extended through field apps such as Field Maps, Survey123 and Quick  
1350 Capture to enhance operational capabilities supporting critical activities like vegetation  
1351 management, fire tracking, risk analysis, and more.

## 1352 12.2. Tracking and analysis of STG/GTS

1353 The tracking and analysis of system to ground (STG) ignitions and impacts from ground to  
1354 system (GTS) fires remains a priority in assessing fire risk to the APS system. The mitigation of  
1355 STG ignitions is an ongoing process through vegetation management, Defensible Space Around  
1356 Poles (DSAP) program, the hazard tree program, routine line maintenance, right of way  
1357 management, and upgrades to APS devices and system each year. Currently, the Fire Mitigation  
1358 team (FMT) collects data and tracks all STGs from the beginning to end of year. The Advanced  
1359 Distribution Management System (ADMS) from distribution operations center (DOC) provides a  
1360 tool for the FMT to find detailed information directly from crews on outages or incidents  
1361 requiring an APS response. From this information, a report with pictures is created and sent to  
1362 the System Health and Standards Department to discuss potential solutions and improvements.

1363 As APS’s infrastructure has potential to cause STG fires, GTS fires that have the potential to  
1364 affect the system are tracked and anticipated to mitigate impacts. With the purpose of tracking  
1365 any wildland fire, the APS Wildfire Awareness Dashboard visualizes and tracks potential

1366 impacts of wildland fires, including prescribed burns. In cooperation with city, state and regional  
1367 dispatch centers, the FMT receives notifications sent through text message on any initial reports  
1368 of a fire or burn in the state of Arizona. From this information and other tools, the FMT  
1369 internally maps and monitors active fires for potential impact to APS' system. Direct  
1370 communication with DOC, FMT and fire resources is necessary to gather real-time information  
1371 for better determination of the risk involved. The impact related to APS's infrastructure includes  
1372 but is not limited to outages or de-energization, tripped lines due to fire impacts, damaged  
1373 devices or poles, and risk of injuries to firefighters or APS crews. The impacts are then  
1374 documented, tracked and analyzed for better improvements to reduce the impact of wildland fire  
1375 on APS.

### 1376 12.3. Pre Elevated Fire Conditions Line Patrols

1377 The Elevated Fire Conditions Line Patrol guidance is documented in the Electrical Facilities  
1378 Inspections and Corrections procedure, TD-SH-PRD-2001. Inspections are performed annually  
1379 with anomalies identified, documented and prioritized within Maximo. EFC patrols determine  
1380 potential issues that need to be corrected on sections of high-risk circuits with elevated risk of  
1381 fire. Patrols include identifying combustible materials or vegetation that must be removed and  
1382 equipment/material anomalies that could create a spark.

1383 During the pre-elevated fire conditions line inspections, poles that have reached the end of their  
1384 lives and are identified and scheduled to be replaced. These poles are reviewed annually prior to  
1385 fire season to look for large cracking, checking for damage that could degrade the life of the pole  
1386 during a high wind or direct fire impact, and could cause the conductor being held up by the pole  
1387 to fall or break. This replacement due to visual inspection within the wildland urban interface is  
1388 in addition to the invasive pole testing program that occurs on a regular cadence based on utility  
1389 best practices. These poles are replaced with new sturdier wood poles or steel poles if the line is  
1390 accessible by a truck. This program helps to maintain the integrity of the line in the event of its  
1391 proximity to a fire, which results in quicker restoration time to our customers and a safer  
1392 environment for on-the-ground firefighting.

## 1393 13. Vegetation management and inspections

### 1394 13.1. Detailed inspections of vegetation around distribution

1395 Pre-inspection line patrols for distribution are completed on a two-to-six-year cycle. These  
1396 cycles consider the growth rates, locations, fire risk, and Occupational Safety and Health  
1397 Administration (OSHA) compliance thresholds to meet cycle objectives. Pre-inspectors identify,  
1398 document and notify owners to have work assigned and completed within the routine schedule.  
1399 Vegetation will either be identified as needing pruning, removal or needing herbicide treatment  
1400 to maintain right of way (ROW) reliability. Designation depends on ownerships desires, species,  
1401 location, feasibility, or other determining factors that would necessitate maintenance. Work is  
1402 documented in the Mobile Vegetation Management application (MVM) to be recorded, and then  
1403 disseminated to the contractor for completion.

### 1404 13.2. Detailed inspections of vegetation around transmission

1405 Pre-inspection line patrols for transmission are completed on a one-to-five-year cycle. These  
1406 cycles consider the growth rates, locations, fire risk, Occupational Safety and Health  
1407 Administration (OSHA) compliance, and forestry action thresholds to meet cycle objectives. Pre-  
1408 inspectors identify, document and notify owners to have work assigned and completed within the  
1409 routine schedule. Vegetation will either be identified as needing pruning, removal or needing  
1410 herbicide treatment. Designation depends on ownership, owners desires, species, location,  
1411 feasibility, or other determining factors that would necessitate maintenance. Work is documented  
1412 in the Mobile Vegetation Management application (MVM) to be recorded, and then disseminated  
1413 to the contractor for completion.

### 1414 13.3. Emergency response vegetation management

1415 Upon receipt of a call out for emergency response for emergent tree work during a storm or  
1416 outage event, the planner will create a Non-Routine Mobile Vegetation Management profile and  
1417 communicate the work to the contractor. The work's purpose is to obtain sufficient clearance for  
1418 safety and power to be restored to stakeholders as soon as possible. In the event the wire is not  
1419 down, work will be performed, as necessary. If a contractor arrives on-site to perform emergency  
1420 work and discovers there is an electric service line broken, they are prohibited from performing  
1421 any tree work until the line is grounded by an Electric Serviceman. The contractor should report  
1422 the situation to their general foreman (GF) upon discovery and remain on-site, at a safe distance,  
1423 to guard the site from passers-by.

1424 In adverse conditions, advance stakeholder notification of pruning or removal is not required,  
1425 however, it may be necessary to contact the stakeholder if the contractor needs access to the  
1426 property through a locked gate or to have pets moved to safety and out of the work zone. After  
1427 work completion, photo documentation is attached to MVM non routine profile and sent to the  
1428 planners.

### 1429 13.4. Fuels management

1430 It is preferable in many situations to remove small or immature vegetation rather than to obtain  
1431 line-clearance by pruning. This type of vegetation has the potential to reach electrical supply  
1432 lines and should be removed while still in this state. Vegetation growing directly beneath or  
1433 adjacent to electrical supply lines, diseased, dead, or dying trees that are leaning towards  
1434 electrical supply lines or otherwise present a hazard to the electrical supply lines should be  
1435 removed to eliminate the potential for contact.

### 1436 13.5. LiDAR inspections of vegetation around distribution infrastructure

1437 In addition to the routine inspection flights, APS conducts flights for gathering aerial  
1438 photography and Light Detection and Ranging (LiDAR) data along some distribution electrical  
1439 supply lines. LiDAR collects valuable information regarding the vegetation along and adjacent to  
1440 the power line right of ways (ROW). It provides precise data on power line structures and  
1441 locations, models topography using elevation contours and identifies vegetation encroachment.  
1442 The data is evaluated in person, using quality control inspections for planning, identifying and  
1443 prioritizing vegetation and line maintenance work.

1444      13.6.      LiDAR inspections for vegetation around transmission infrastructure

1445      In addition to the routine inspection flights, APS conducts flights for gathering aerial  
1446      photography and Light Detection and Ranging (LiDAR) data along the transmission supply  
1447      lines. LiDAR collects valuable information regarding the vegetation along and adjacent to the  
1448      power line right of ways (ROW). It provides precise data on power line structures and locations,  
1449      models topography using elevation contours and identifies vegetation encroachment. The data is  
1450      evaluated and ground verified and used for planning, identifying and prioritizing vegetation and  
1451      line maintenance work.

1452      13.7.      Patrol inspections of vegetation around distribution infrastructure

1453      Pre-inspection line patrols for distribution infrastructure should identify vegetation to be pruned  
1454      back to provide clear access to the facilities. A 10’ wide radius cylinder of vegetation should be  
1455      cleared from any pole with equipment to prevent wildfire spread if an electrical spark is  
1456      discharged from the facilities. Vines growing in areas around and on poles and guy wires should  
1457      be cut at the ground and treated with herbicide, if approved. Any vine remaining on the pole  
1458      should be severed and removed from the basal cut to at least twenty feet above the ground or the  
1459      lowest wire on the pole ensuring a person could not touch the remaining vine. Do not attempt to  
1460      pull on the remaining vine to dislodge it from the hardware as this may cause a fault. Work is  
1461      documented in the Mobile Vegetation Management application (MVM) to be recorded, and then  
1462      disseminated to the contractor for completion.

1463      13.8.      Patrol inspections of vegetation around transmission infrastructure

1464      Pre-inspection line patrols for transmission infrastructure should identify vegetation to be pruned  
1465      or removed entirely. Designation depends on ownership’s desires, species, location, feasibility,  
1466      or other determining factors that would necessitate maintenance. Work is documented in the  
1467      Mobile Vegetation Management application (MVM) to be recorded, and then disseminated to the  
1468      contractor for completion.

1469      13.9.      Hazard tree removal

1470      Line miles intersecting a fire risk index rating of 3.5 or higher within conifer vegetation types,  
1471      excluding Pinon-Juniper woodlands, pose the greatest risk to APS facilities. Hazard vegetation  
1472      by APS definition is a tree, vegetation or portion of tree or vegetation (e.g., limb) that could  
1473      contact a power line, structure or equipment and cause electrical fault. Vegetation can be  
1474      considered hazardous if it exhibits a structural defect that increases the chances of it failing and  
1475      contacting electric utility infrastructure. Healthy vegetation may also be considered a hazard if it  
1476      has encroached close enough to an electric power line and could result in electrical fault or  
1477      exhibit such defect that can pose a risk to striking the overhead lines.

1478      Hazard vegetation can be categorized as an Emergent Hazard or Off-Cycle Hazard (see  
1479      definitions below).

- 1480                      •    Emergency hazard - A tree that has failed and/or has caused an outage.  
1481                      •    Emergent hazard - Requires work in less than 48 hours but has not yet caused an  
1482                      outage.

- 1483                   • Off-Cycle hazards - Requires off-cycle attention and can hold seven days for  
1484 agency notification and possible comment.  
1485                   • Maintenance work - Notification will occur as part of the standard routine agency  
1486 approval processes through the Natural Resource team.

1487 APS Forestry employees are encouraged to obtain their Tree Risk Assessment Qualifications  
1488 (TRAQ) through the International Society of Arboriculture (ISA). Certified Tree Risk  
1489 Assessment Qualified Arborist are solely utilized for the inspection and identification of hazard  
1490 vegetation. APS utilizes both Level 1 and Level 2 Tree Risk Assessments during routine  
1491 maintenance cycles and off-cycle maintenance. Areas are targeted for hazard tree mitigation  
1492 through multiple considerations including recent fire activity, known insect activity from forest  
1493 health data, as well as cyclical maintenance. Also, consideration of the cyclical overhead  
1494 vegetation maintenance ensures lines that have not been inspected the previous year and are not  
1495 scheduled for inspection the current year are included for hazard tree mitigation.

### 1496       13.10.     Substation inspections, vegetation management

1497 Substation vegetation management has two components: internal (bare ground) and external  
1498 (landscape maintenance).

1499 Internal, bare ground is achieved with herbicide application annually for vegetation mitigation to  
1500 create bare grounds. This shall include the entire area of the substation inside the perimeter of the  
1501 furthest fence, wall or barrier. For pedestal/pole mounted substations, areas under the equipment  
1502 will be cleared of any vegetation and a defensible space around the poles will be cleared up to  
1503 ten feet perimeter provided land ownership consideration for coordination.

1504 External landscape maintenance is achieved with substations being pre-inspected twice a year.  
1505 The first inspection will be done within the months of January – June and the second inspection  
1506 will be done within the months of July – December, documented in the Mobile Vegetation  
1507 Management application. Pre-inspection of the vegetation includes identifying as needed  
1508 pruning, removal and herbicide application.

### 1509       13.11.     Renewable Energy and Batteries, Vegetation Management

1510 Renewable Energy and Batteries sites will be bare ground inside the perimeter of the furthest  
1511 fence, wall or barrier and eight feet external to the fence, wall or barrier.

### 1512       13.12.     DSAP

1513 APS Safety and Reliability Clearance Standards, including the APS Vegetation Management  
1514 Manual for vegetation near power lines and/or equipment, recognized the need to remove  
1515 hazardous fire fuel loading around the base of equipment poles in the Wildland Urban Interface.  
1516 APS has adopted, as best management practice, the International Code Council (ICC), 2012 and  
1517 the Wildland Urban Interface Code, which states a utility with a pole that has equipment attached  
1518 to the pole must clear all vegetation 10’ in all directions and 10’ from the ground up. The  
1519 clearing is being done using manual methods, including rakes, string trimmers and hand saws,  
1520 and herbicide where approved, while maintaining adherence to all biological and cultural  
1521 conservation measures.

1522 APS has prioritized the treatment of subject poles by utilizing data derived from the risk  
1523 assessment in the Wildland Urban Interface, and in the state's highest-risk areas.

1524 The objective of the cycle is based on growth rate and species allowing for a two-year cycle.  
1525 Trees and ground vegetation will be pruned in accordance with proper arboricultural techniques  
1526 for pruning near power lines and at the base of the pole as outlined in American National  
1527 Standards Institute (ANSI A300) pruning standards.

1528 Each customer is contacted by a combination of a postcard and pre-inspector, and the abatement  
1529 is performed by a crew. A job profile is generated for each pole and the work is completed per  
1530 the profile. The work profile and work site are then audited for quality control following work  
1531 completion. Scheduling the abatement is driven by the risk to values in the communities we  
1532 serve.

### 1533 13.13. Integrated vegetation management (IVM)

1534 The APS Vegetation Management program is based on Integrated Vegetation Management  
1535 (IVM). This vegetation management methodology is a system of managing plant communities  
1536 by identifying compatible and incompatible vegetation and evaluating, selecting and  
1537 implementing the most appropriate control methods to ensure the safe, reliable delivery of  
1538 electricity to customers, meeting APS's established objectives. IVM approach/methodology is  
1539 consistent with Part 7 of the American National Standards Institute (ANSI) A300 standards and  
1540 is an integral part of the Comprehensive Fire Mitigation Plan. This includes, but is not limited to  
1541 the following areas of IVM elements:

1542 Set Objectives – such as promoting safety, preventing sustained outages caused by vegetation  
1543 growing into electric facilities, maintaining regulatory compliance, protecting structures, and  
1544 security.

1545 Evaluate the Site – inspection of right of ways (ROW) before, during and after vegetation  
1546 management work to identify and target incompatible vegetation that poses a risk or identifies a  
1547 situation that would not be consistent with the APS set of objectives.

1548 Define Action Thresholds – level at which the method of control would be initiated.

1549 Evaluate and Select Control Methods – selecting the most appropriate vegetation control  
1550 methods including manual, mechanical and chemical techniques.

1551 Implement IVM – removing and pruning incompatible vegetation under and around utility lines  
1552 and infrastructure through careful, targeted manual and mechanical treatments.

1553 Monitor Treatment and Quality Assurance – post-work monitoring of treatment effectiveness  
1554 and quality. The ROWs are inspected annually to plan, prioritize and conduct utility vegetation  
1555 management work, in compliance with FERC reliability standard (FAC 003-4).

1556 13.14. International code council compliance for utility vegetation maintenance

**INTERNATIONAL CODE COUNCIL: COMPLIANCE REQUIREMENTS**

*The provisions contained in this appendix are not mandatory unless specifically referenced in the adopting ordinance.*

**SECTION A101  
GENERAL**

**A101.1 Scope.** The provisions of this appendix establish general requirements applicable to new and existing properties located within *wildland-urban interface areas*.

**A101.2 Objective.** The objective of this appendix is to provide necessary fire-protection measures to reduce the threat of wildfire in a *wildland-urban interface area* and improve the capability of controlling such fires.

**SECTION A102  
VEGETATION CONTROL**

**A102.1 General.** Vegetation control shall comply with Sections A102.2 through A102.4.

**A102.2 Clearance of brush or vegetative growth from roadways.** The code official is authorized to require areas within 10 feet (3048 mm) on each side of portions of fire apparatus access roads and driveways to be cleared of non-fire-resistive vegetation growth.

**Exception:** Single specimens of trees, ornamental vegetative fuels or cultivated ground cover, such as green grass, ivy, succulents or similar plants used as ground cover, provided they do not form a means of readily transmitting fire.

**A102.3 Clearance of brush and vegetative growth from electrical transmission and distribution lines.** Clearance of brush and vegetative growth from electrical transmission and distribution lines shall be in accordance with Sections A102.3.1 through A102.3.2.3.

**Exception:** Sections A102.3.1 through A102.3.2.3 do not authorize persons not having legal right of entry to enter on or damage the property of others without consent of the owner.

**A102.3.1 Support clearance.** Persons owning, controlling, operating or maintaining electrical transmission or distribution lines shall have an *approved* program in place that identifies poles or towers with equipment and hardware types that have a history of becoming an ignition source, and provides a combustible free space consisting of a clearing of not less than 10 feet (3048 mm) in each direction from the outer circumference of such pole or tower during such periods of time as designated by the code official.

**Exception:** Lines used exclusively as telephone, telegraph, messenger call, alarm transmission or other lines classed as communication circuits by a public utility.

**A102.3.2 Electrical distribution and transmission line clearances.** Clearances between vegetation and electrical

lines shall be in accordance with Sections A102.3.2.1 through A102.3.2.3.

**A102.3.2.1 Trimming clearance.** At the time of trimming, clearances not less than those established by Table A102.3.2.1 shall be provided. The radial clearances shown below are minimum clearances that shall be established, at time of trimming, between the vegetation and the energized conductors and associated live parts.

**Exception:** The code official is authorized to establish minimum clearances different than those specified by Table A102.3.2.1 when evidence substantiating such other clearances is submitted to and *approved* by the code official.

**TABLE A102.3.2.1  
MINIMUM CLEARANCES BETWEEN VEGETATION AND ELECTRICAL LINES AT TIME OF TRIMMING**

LINE VOLTAGE	MINIMUM RADIAL CLEARANCE FROM CONDUCTOR (feet)
2,400 - 72,000	4
72,001 - 110,000	6
110,001 - 300,000	10
300,001 or more	15

For SI: 1 foot = 304.8 mm.

**A102.3.2.2 Minimum clearance to be maintained.** Clearances not less than those established by Table A102.3.2.2 shall be maintained during such periods of time as designated by the code official. The site-specific clearance achieved, at time of pruning, shall vary based on species growth rates, the utility company-specific trim cycle, the potential line sway due to wind, line sag due to electrical loading and ambient temperature and the tree's location in proximity to the high voltage lines.

**Exception:** The code official is authorized to establish minimum clearances different than those specified by Table A102.3.2.2 when evidence substantiating such other clearances is submitted to and *approved* by the code official.

**TABLE A102.3.2.2  
MINIMUM CLEARANCES BETWEEN VEGETATION AND ELECTRICAL LINES TO BE MAINTAINED**

LINE VOLTAGE	MINIMUM CLEARANCE (inches)
750 - 35,000	6
35,001 - 60,000	12
60,001 - 115,000	19
115,001 - 230,000	30.5
230,001 - 500,000	115

For SI: 1 inch = 25.4 mm.

1557  
1558 *Figure 10. Excerpt from the International Code Council Wildland Urban Interface Code*

1559 APS Transmission Rights-of-Way (ROW) are inspected annually to plan, prioritize and conduct  
1560 utility vegetation management work in compliance with FERC reliability standard (FAC 003-4).  
1561 The ICC Code has been adopted and implemented on distribution equipment poles as a best  
1562 management practice. This work is completed on subject poles in the Wildland Urban Interface  
1563 (WUI) in APS service territory, as described in the Defensible Space program (DSAP),  
1564 previously covered in the Comprehensive Fire Mitigation Plan. The APS DSAP currently  
1565 consists of poles which contain equipment such as transformers, fuses, arrestors, switches,

1566 regulators, capacitors and any additional equipment identified with the potential to create a  
1567 spark.

### 1568 13.15. Right Tree-Right Place

1569 Strategic placement of trees and vegetation has direct benefits for home and business owners.  
1570 However, areas near and around infrastructure can become a safety hazard and cause power  
1571 outages if planted within close proximity. Often times there may be overhead or underground  
1572 utilities within properties that can be hazardous when planting and pruning trees or shrubs.  
1573 Shrubs and trees planted near overhead lines should not grow taller than 15 feet, but height  
1574 should be determined by a qualified utility arborist to ensure the height is suitable for the site.

## 1575 14. Stakeholder and public coordination during an incident

### 1576 14.1. Emergency planning and preparedness programs

1577 APS Fire Mitigation continually identifies the key components, resources and personnel to  
1578 collaborate in an annual forum to discuss and act upon aspects associated with wildfire  
1579 awareness and mitigation. Collaboration consists of energy control center (ECC), distribution  
1580 operations center (DOC), Training, Operations, Engineering, Communications, and the Fire  
1581 Mitigation team to build continuity, develop roles and responsibilities and define objectives in an  
1582 emergent situation. The team is tasked with an annual meeting that consists of a table-top drill to  
1583 test current response systems and communications to a simulated exercise. This drill is used to  
1584 identify what works and what needs to be addressed within the system to ensure timely and  
1585 accurate information. One of the key components is to allow personnel from areas that do not  
1586 work together often but could be working side by side in an emergent situation to have some  
1587 familiarity.

1588 Summer Readiness Communication Objectives:

- 1589 • Systems Health and Outage Reports
- 1590 • Communicating Elevated Fire Condition Requirements
- 1591 • Fire Mapping and Communications with ECC and DOC
- 1592 • Conduct Annual Forum with T&D
- 1593 • Participate in Summer Readiness

### 1594 14.2. Emergency Management and Fire Response

1595 Our APS commitment is to provide a resilient infrastructure to meet the needs of the community,  
1596 customers and employees through an all-hazards approach focusing our efforts on mitigation,  
1597 preparedness, response, and recovery. APS emergency management establishes the framework to  
1598 prepare for and respond to all hazards, both natural and man-made, in the APS service area. The  
1599 process is designed to be flexible and scalable to respond to any type and size of disaster.  
1600 Preparedness is a strategic approach to ensuring employees are equipped to respond to  
1601 emergencies that may occur in the workplace. To provide basic actionable information, our team

1602 has put together resources each department can use to determine what information they need to  
1603 respond to an emergency at one of our APS facilities.

1604 This process incorporates the National Incident Management System (NIMS) and the Incident  
1605 Command System (ICS) into the general approach toward responding to emergencies. NIMS is a  
1606 system that provides a consistent nationwide approach for federal, state and local governments  
1607 and private industry to work effectively and efficiently together to prepare for, respond to and  
1608 recover from domestic incidents, regardless of cause, size or complexity. ICS is a standardized  
1609 incident management concept designed specifically to allow responders to adopt an integrated  
1610 organizational structure equal to the complexity and demands of any single incident or multiple  
1611 incidents without being hindered by jurisdictional boundaries.

1612 This process provides the guidelines necessary to coordinate Transmission and Distribution  
1613 emergency management activities with APS districts, divisions and the Corporate Emergency  
1614 Operations Center (CEOC).

1615 APS participates in and is a signatory with the Western Regional Mutual Assistance Agreement.  
1616 This agreement allows the signatories to share resources in the event of an emergency affecting  
1617 the generation, transmission, distribution, services and/or related facilities owned or controlled  
1618 by a Party to the Agreement. A “Requesting Party” may request another Party or Parties, the  
1619 “Assisting Party” to provide assistance. The Assisting Party shall, in its sole discretion,  
1620 determine if it shall provide such assistance, including the extent and limitations of that  
1621 assistance. If the Assisting Party determines to provide assistance, such assistance shall be  
1622 provided in accordance with the terms and conditions of the Western Regional Mutual Assistance  
1623 Agreement.

1624 The T&D Emergency Management program uses five preparedness Mission Areas: Prevention,  
1625 Protection, Mitigation, Response, and Recovery to provide an all-hazard consequence  
1626 management approach to emergencies and disasters. The mission areas represent a spectrum of  
1627 activity. They are highly interdependent and there is regular coordination among departments and  
1628 agencies working to prevent, protect against, mitigate, respond to, and recover from all threats  
1629 and hazards including the threat of wildland fire.

1630 Additional efforts are made in the participation of Community Wildfire Protection Plans (CWPP)  
1631 and Right of Way (ROW) Annual Meetings. The Maricopa County Community Wildfire  
1632 Protection Plan requires an annual meeting between APS and SRP to mutually identify locations  
1633 of needed vegetative treatments within ROW in high-risk areas of the Wildland Urban Interface  
1634 (WUI) and support the core team in obtaining grants and agreements necessary to implement  
1635 vegetative fuel reduction projects adjacent to ROW.

### 1636 14.3. Adequate and trained workforce for service restoration

1637 Mutual assistance is an essential part of the energy industry contingency plan and restoration  
1638 process. Utility and electric service companies impacted by a major outage event use mutual  
1639 assistance to augment the size of their workforce by borrowing restoration workers from other  
1640 utility companies. If APS requests, a utility company will send trained and qualified skilled  
1641 restoration workers, along with specialized equipment, oversight management and support  
1642 personnel to assist the restoration effort. APS is a member of multiple emergency associations to

1643 facilitate mutual assistance and maintain active mutual assistance agreements with the following  
1644 organizations, Western Energy Institute and Edison electric institute. The decisions to deploy and  
1645 respond teams or request mutual assistance as facilitated by APS Transmission and Distribution  
1646 Incident Command Center (TDICC) and determined by the consultation with key operational  
1647 directors and executives.

#### 1648 14.4. Community outreach, public awareness, and communication efforts

1649 A variety of measures can be taken to support information flow to customers when a wildfire  
1650 incident occurs that may cause prolonged outages. Depending on the outage, some of these steps  
1651 include:

- 1652 • Sending automatic outage alerts through email or text message to customers
- 1653 • Communicating directly with specific commercial customers
- 1654 • Contacting and checking in with medically monitored customers per guidelines
- 1655 • Updating the APS Outage Map with timely information
- 1656 • Contacting customers with outage information through the dialer system
- 1657 • Providing customers an automated phone system to report outages and receive updates

1658 During extended outages, impacted customers will receive an additional notice that provides  
1659 information about resources, along with regular updates. Customers receiving alerts will be  
1660 directed to the APS Outage Map for more information.

1661 In addition, the Fire Mitigation Communication plan helps establish APS as a trusted community  
1662 partner, educate customers about our fire prevention efforts to maintain reliable serve, inform  
1663 them about potentially prolonged outages ahead of a wildfire, and encourage them to take  
1664 preparedness action. The APS External Communications and Public Affairs teams partner to  
1665 develop and implement the following communications tactics:

- 1666 • Conduct outreach to elected officials and stakeholders, present messaging to city  
1667 councils, fire chiefs and agencies, and distribute outreach material.
- 1668 • Deploy a seasonal bilingual campaign in English and Spanish from April to September  
1669 that provides customers with timely updates and preparedness information in the form of  
1670 emails, postcards, bill messages, social media, the APS website, and newsletters.
- 1671 • Develop unique TV, radio and print news pitches and partner with news organizations to  
1672 distribute important preparedness tips and information about APS’s fire preparedness  
1673 efforts and find opportunities to collaborate with leaders in Arizona’s fire community.
- 1674 • Produce videos and develop website and social media content to engage customers in  
1675 information online.

#### 1676 14.5. Preparedness and planning for service restoration

1677 Emergency Events are managed at the lowest level of the organization possible, within the scope,  
1678 capabilities and resources within that level. Escalation occurs when additional resources or  
1679 support is needed to assist in the management of the event. Large-scale or high-impact events are  
1680 managed by the line of business in the T&D Incident Command Center (ICC). Events managed  
1681 at this level utilize the incident action planning process. The “Planning P” outline provides a

1682 consistent rhythm and structure to incident management with a set cadence for meetings and  
1683 communication. In the Tactics meeting, key players review the proposed tactics developed by the  
1684 Operations Section and conduct planning for resource assignments to ensure safe and timely  
1685 service restoration.

#### 1686 14.6. After Action Reporting and Improvement

1687 At the conclusion of the management of the emergency event, a debrief will be conducted.  
1688 Additional After-Action meetings may be scheduled as well as deemed necessary by the  
1689 Emergency Manager or Incident Command Center (ICC) Director. Notes will be taken during  
1690 these discussions and compiled into a usable document known as the After-Action Report and  
1691 Improvement Plan (AAR/IP). This document will be used for making changes to any processes,  
1692 systems, plans, or procedures as identified. Each member of the ICC will keep records of the  
1693 event, their participation and actions taken. The AAR/IP will be completed by the T&D  
1694 Emergency Manager following any activation of the ICC.

#### 1695 14.7. Emergency management operations

1696 Emergency Management operations are detailed in the T&D Emergency Operations Plan (EOP).

#### 1697 14.8. Stakeholder cooperation and community engagement

1698 As part of our core values, APS is constantly striving to meet and exceed the best management  
1699 practices for fire mitigation. This is maintained by following the cohesive strategy and remaining  
1700 compliant with the most current fire regulatory information. APS Fire Mitigation is integrated  
1701 with state and federal resources which provide accurate and timely information on current and  
1702 expected regulations and compliance. This is accomplished through relationships developed with  
1703 the State Fire Marshal's Office, State Land Office, State Forester's Office, and federal agencies  
1704 and organizations.

1705 The Fire Mitigation Specialists participate in the following list of organizations to ensure the  
1706 participation of any conversation that will impact the business or operations of APS as related to  
1707 regulatory compliance. The following list includes but is not limited to:

- 1708 • National Fire Code
- 1709 • Arizona State Forester WUI Council
- 1710 • Ponderosa Fire Advisory Council (PFAC) (Flagstaff)
- 1711 • Four Forest Restoration Initiative (4FRI)
- 1712 • Prescott Area Wildland Urban Interface Commission
- 1713 • Southwest Incident Management Teams
- 1714 • Yavapai County Local Emergency Planning Committee
- 1715 • State Emergency Management, including all (11) counties APS serves

- 1716 • Arizona Fire Chiefs Association
- 1717 • USFS (FMO) Situation/Fire Restriction calls

1718 Among these organizations, APS participates closely with the National Cohesive Wildland Fire  
1719 Management Strategy and Arizona Fire Adapted Communities and has adopted these approaches  
1720 to the APS Fire Mitigation program from the utility perspective.

1721 The National Strategy establishes a national vision for wildland fire management, defines three  
1722 national goals, describes the wildland fire challenges, identifies opportunities to reduce wildfire  
1723 risks, and establishes national priorities focused on achieving the national goals. It is a strategic  
1724 push to work collaboratively among all stakeholders and across all landscapes, using best science  
1725 to make meaningful progress toward the three goals.

1726 (<https://www.forestsandrangelands.gov/strategy/thestrategy.shtml>):

- 1727 1. Resilient Landscapes
- 1728 2. Fire Adapted Communities
- 1729 3. Safe and Effective Wildfire Response

1730 APS Fire Mitigation Specialists participate in the Arizona Fire Adapted Communities (AZ FAC)  
1731 organization to collaborate and help share the National Strategy on a statewide level. The  
1732 Arizona Fire Adapted Communities' mission is to create fire adapted communities that  
1733 understand the beneficial role of fire on our landscapes, embrace responsibility for their risk and  
1734 take actions to protect the social, economic and ecological values threatened by wildfire  
1735 (<http://azfac.org/>).

1736 The APS Fire Mitigation program has joined the International Wildfire Risk Mitigation  
1737 Consortium (IWRMC) which is an international collaborative effort amongst electric utilities to  
1738 identify and share best management practices. IWRMC and APS participation focuses on topics  
1739 surrounding asset management, operations and protocols, risk management, vegetation  
1740 management, data governance, and stakeholder engagement.

#### 1741 14.9. Cooperation with suppression agencies

1742 APS strives to create and maintain relationships with all stakeholders. These relationships begin  
1743 with preseason coordination and collaboration meetings that continue throughout the year.  
1744 During a wildland fire incident, the Fire Mitigation team coordinates with the fire resources. This  
1745 typically begins with communication to the authoritative dispatch center. Once an incident has  
1746 been confirmed and has a potential impact to APS infrastructure, the Fire Duty Officer  
1747 determines the level of APS engagement with the incident. The Fire Duty Officer may determine  
1748 it necessary to provide an on-scene representation (Fire Liaison). The Fire Liaison coordinates  
1749 efforts with firefighting agencies and keeps firefighter and public safety as a top priority.  
1750 Identifying electrical hazards and mitigation strategies to reduce impacts and restoration efforts  
1751 are also part of the Fire Liaison coordination. Depending on the size and complexity of the  
1752 incident, the Fire Liaison may be coordinating with any of the following Incident Management  
1753 Team members: Incident Commander, Operations Section Chief or Liaison Officer. Regardless

1754 of the wildland fire incident agency, APS maintains a collaborative approach to achieve the goals  
 1755 of all parties.

1756 **14.9.1. Prescribed fire impacts to APS**

1757 Publicly managed land agencies are increasing the number of prescribed fires to meet multiple  
 1758 objectives including hazardous fuel reduction, wildlife habitat restoration and watershed  
 1759 restoration. These prescribed fires are often conducted in wildland urban interface areas that  
 1760 include APS infrastructure. It is paramount for APS fire mitigation to work cooperatively with  
 1761 land management agencies to mitigate potential impacts from prescribed fire while working  
 1762 toward a common goal of ecological restoration. APS recognizes the need for prescribed fire  
 1763 treatments and fully supports implementation on the landscape with a collaborative approach.

1764 While outcomes of prescribed fires can be beneficial in terms of reducing future wildfire threat,  
 1765 there are also potential impacts to APS. In terms of immediate and direct impacts during the  
 1766 prescribed fire, there is the potential for smoke impacting APS systems, fire encroaching the  
 1767 Rights-of-Way (ROW) and poles, as well as limited access to equipment due to closure areas.  
 1768 Prolonged, indirect impacts include delayed tree mortality following a prescribed fire creating  
 1769 hazard trees as well as return treatments. Prescribed fire at times requires re-introduction of fire  
 1770 to maintain treatments and often translates to continued impact to APS systems and ROWs.

1771 With the advancement of ecological restoration projects such as the Four Forest Restoration  
 1772 Initiative (4FRI) and Flagstaff Watershed Protection Project (FWPP) in combination with others,  
 1773 prescribed fire frequency and regularity are anticipated to increase in the future, causing an  
 1774 increase in potential impacts. APS fire mitigation is, and will continue working on, building  
 1775 relationships with land management agencies. APS remains an integral shareholder of prescribed  
 1776 fire planning for prescribed fire practitioner safety, to reduce customer impacts and improve  
 1777 resiliency of the electrical grid.

1778 **15. Continuous Improvement**

1779 An initial review was conducted in 2019 and a follow up review in 2022 by a third party to  
 1780 examine the Comprehensive Fire Mitigation Plan (CFMP) with full access and visibility for  
 1781 review. The audit conducted over 45 interviews, both internal and external, and the results  
 1782 include a critical look at all aspects of the program and plan. Recommendations and corrective  
 1783 actions were taken to improve as well as build on the already solid foundation of the CFMP.



SW ecology, LLC

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***REPORT: Assessment and Findings of the Arizona Public  
 Service Comprehensive Fire Mitigation Plan and  
 Implementation Strategy***

1789

1790 *Prepared June 2022*

1791 *Overview of the Audit:*

1792 *The CFMP generally acknowledges wildfire as a recurring threat to APS*  
1793 *infrastructure, the adjacent ecosystems to system ROW's and the communities*  
1794 *and areas served by APS. APS has demonstrated its commitment to protecting its*  
1795 *physical assets, employees and customers against the danger of wildfires. It works*  
1796 *to identify all potential fire as a manageable risk, through operation and*  
1797 *maintenance best practices and implementing effective fire risk mitigation*  
1798 *actions. APS also implements best-science and evidence-based decisions to*  
1799 *mitigate the possibility of financial costs and potential liability associated with*  
1800 *wildland fires.*

1801 *The CFMP outlines strategies, system modernization priorities, and operational*  
1802 *procedures that help employees identify, mitigate, and respond to evolving*  
1803 *wildland fire risks. The Plan establishes safety as the first priority and*  
1804 *subsequently describes methods of determining situational awareness, Enterprise*  
1805 *fire mitigation operational protocols, and response actions specific to wildfire*  
1806 *risks.*

1807 *Summary of the Audit:*

1808 *The Plan evaluation found that the intent of the Plan is to create a dynamic*  
1809 *document for policies, procedures, and metrics that mitigate the fire risk*  
1810 *potential, and was found to be effective in meeting the stated objectives. By*  
1811 *continuing to update the Plan with current policies, strategies, and procedures,*  
1812 *the goal of implementing effective and defensible fire mitigation measures will*  
1813 *result in positioning the company to continue its successful trajectory and*  
1814 *outcomes into the future.*

### 1815 15.1. Continuous improvement working group

1816 The working group includes individuals from across Transmission, Distribution and  
1817 Communications (TD&C) to evaluate fire mitigation efforts and create continuous improvement  
1818 across the company. This working group consists of representatives from various business units,  
1819 allowing for the ability to combine efforts and objectives to prevent, mitigate and respond to  
1820 wildfire risk. The overall scope of the fire mitigation working group includes identification of  
1821 concerns and new projects leading to increased reliability and safety.

### 1822 15.2. Measures of effectiveness

1823 The APS Comprehensive Fire Mitigation Plan (CFMP) includes measures of effectiveness aimed  
1824 at gauging the efficiency of policies, programs and mitigations in place. Such effectiveness  
1825 measures include evaluation criteria, comprising of yearly work plan completion, monitoring of  
1826 system to ground ignitions, compliance with industrial work plan restrictions, and others.  
1827 Identifying the appropriate participants, targeting future opportunities and pinpointing the  
1828 desired outcomes are all part of measuring the program's effectiveness and creating a path  
1829 forward.

1830 Gauging the level of performance in relation to fire mitigation is key to continuing success  
1831 moving forward. A year-end review of fire mitigation and reporting at the Fire Mitigation Forum

1832 will incorporate measures of effectiveness. Conveying the results yearly also fosters continuous  
 1833 improvement and identifies program improvement needs and corrective actions.

1834 **15.3. International wildfire risk mitigation consortium**

1835 The International Wildfire Risk Mitigation Consortium (IWRMC) is an electric utility industry-  
 1836 sponsored collaborative designed to facilitate the sharing of wildfire risk mitigation insights and  
 1837 discovery of innovative and unique wildfire utility practices from across the globe. The  
 1838 organization established a vision to facilitate networking channels between members of the  
 1839 global utility community to support ongoing sharing of data, information, technology, practices,  
 1840 and proactively address the wildfire issue through learning, innovation, analysis, assessment, and  
 1841 collaboration. The mission is to leverage global experiences, ideas and identify meaningful  
 1842 differences to accelerate learning, sharing and the development of new risk models and  
 1843 mitigation strategies. Also, the goals of expediting data collection, validation, evaluation,  
 1844 introducing new technology, and advancing the deployment of innovative solutions enable  
 1845 members to lead the industry transformation.

1846 IWRMC Working Group discussions cover many different topics and focus areas. The six  
 1847 working groups cover a variety of emphasis areas including: Asset Management, Operations and  
 1848 Protocols, Risk Management, Vegetation Management, Data Management, and Stakeholder  
 1849 Engagement. Members routinely share their experiences and help to identify industry leading  
 1850 practices. Occasionally, members invite leading vendors who they have worked with to share  
 1851 more information on the products and services they offer to improve and expedite decision  
 1852 making for those exploring similar options.

1853 Some of the main initiatives and topics of exploration include:

- 1854 • News and Research Web Portal updated and curated weekly with the latest  
 1855 wildfire/bushfire-related news, academic research, regulations, and mitigation plans from  
 1856 utilities around the world.
- 1857 • Surveys of industry peers to gather insights into the processes, methodologies, tools, and  
 1858 standards utilized by utilities to support their wildfire risk mitigation activities.
- 1859 • Deep-dive analyses using public and/or member-contributed data and supported by UMS  
 1860 Group’s expert analytic and modeling teams.
- 1861 • Case studies to communicate relevant experiences and provide lessons learned to the  
 1862 broader industry.
- 1863 • Joint development projects created to pool resources, coordinate data collection and  
 1864 document real-world results in the pursuit of new ideas, approaches and innovations.
- 1865 • New technology and tools to explore the vendor landscape, broaden the dataset of real-  
 1866 world experiences and utilize collective leverage to deploy new tools and technologies  
 1867 quickly and affordably.

- 1868 • Benchmarking, analysis and performance metrics are considered to better understand the  
1869 APS organization performance relative to the industry, or track progress over time to  
1870 build best management practices and reduce the risk and impact of wildfire.

## 1871 **16. Past three-year impacts from wildfire**

1872 Arizona has experienced an increase in the amount of wildfire activity across the state over the  
1873 last several decades. In the last three years, APS has experienced increased exposure to wildfires  
1874 across its service territory. Impacts from wildfire have included outages to distribution circuits,  
1875 transmission lines and range from momentary to extended in duration. The average number of  
1876 fires across the state for the last three decades is 2,694, burning 253,865 acres on average. For  
1877 the last three years, the averages have represented an increase to 573,621 acres burned with the  
1878 number of fires remaining steady around 1,765 per year.

1879 While the number of fires has remained steady, the size of wildland fires has increased  
1880 substantially. APS has responded to an increase in fire activity by activating Transmission,  
1881 Distribution, and Communications Incident Command Center (TDCICC) early and engaging  
1882 throughout the duration of the incident. With early activation of TDCICC, APS has created an  
1883 effective response to wildfires and restoration following an event.

## 1884 **17. Planned Implementations for 2024 to Mitigate Risk**

1885 Mitigating risk can result in outages to our customers and we realize any interruption of power is  
1886 an inconvenience. APS continues to innovate our risk mitigation efforts to create a better  
1887 experience for our customers. In 2024, APS will continue to invest in technology to reduce the  
1888 risk while providing for customer experience. In addition, improving our system hardening to  
1889 make the grid more resilient to wildfire and therefore reducing risk and impact overall.  
1890 Situational awareness will remain an emphasis throughout 2024 with an increased integration of  
1891 fire mitigation efforts throughout APS and extending to stakeholders.

## 1892 **18. Plan summary**

1893 The APS Comprehensive Fire Mitigation Plan (CFMP) does not describe all ongoing operations  
1894 and maintenance APS performs and will continue to perform to reduce wildfire risk in Arizona.  
1895 APS is constantly improving its plan in vegetation management, inspections and system  
1896 hardening, situational awareness, operational practices, public awareness to wildfire, and  
1897 industry research.

1898 The APS CFMP is a living document that is continuously reviewed, evaluated and modified as  
1899 needed. Plan drivers such as fire mitigation initiatives and strategies are assessed regularly to  
1900 allow for the continuous evaluation of wildfire risk reduction programs. Fire Mitigation will  
1901 monitor and evaluate both the performance of the strategies and programs described in this plan  
1902 and the plan's efficacy in addressing wildfire risk.

1903 Ongoing trend analyses of fire risk indices are collected and analyzed to adapt to changes in the  
1904 Arizona ecosystem. APS recognizes when dealing with natural systems (wildfire ecosystem), it

1905 is impossible to predict all indices with certainty but anticipates with the investments in the  
 1906 program, trends will reduce risk.

1907 As mentioned in the executive summary, reducing risk to our human and environmental  
 1908 communities is paramount. Wildland fuel mitigation needs to be emphasized to all stakeholders  
 1909 as we work together to address the risk of catastrophic wildfire. We cannot make significant  
 1910 strides in reducing catastrophic wildland fire risk unless all stakeholders participate in creating  
 1911 defensible space. APS has identified the risk and is working with its partners to create a cohesive  
 1912 strategy for fire mitigation.

## 1913 **19. Glossary of terms and acronyms**

1914 **CFMP:** Comprehensive Fire Mitigation Plan

1915 **ConvergePoint:** APS central repository for enterprise policies, processes, and procedures

1916 **CPR:** [Wildland] “Call, Plan, and Respond,” “Call, Plan, Respond”, the APS approved method  
 1917 for responding to wildfires.

1918 **DOC:** Distribution Operations Center

1919 **DOE:** Distribution Operations Engineering

1920 **ECC:** Energy Control Center

1921 **Elevated Fire Conditions:** the period when Preparedness Level is 3 or above

1922 **EMS:** Energy Management System

1923 **Emergent Work:** Work that shall be completed because of an operational situation that  
 1924 currently poses a threat to the safety and reliability of the grid.

1925 **Fire Guard:** A Fire Guard shall consist of 3 hours of continual watch. A Fire Guard can be  
 1926 provided by any APS employee, or contractor that has the proper fire tools and the ability to act  
 1927 if necessary.

1928 **Fire Guard Patrol:** Patrol to be safely performed ASAP after re-energization of a circuit, or  
 1929 sectionalized portion of a circuit, to check for possible ignitions due to re-energization.

1930 **Fire Risk Index:** A risk index given to a line or distribution feeder by the FMS measured by  
 1931 three major fire components (probability of ignition, probability of a fire will carry, and fire  
 1932 impact as risk). Indices range from 1-5 in 0.5 increments, (5) being the highest risk.

1933 **FM:** Fire Mitigation

1934 **FMS:** Fire Mitigation Specialist

1935 **Ground to System Fire:** An ignition source/fire unrelated to APS owned equipment, which has  
 1936 an impact to APS.

- 1937 **High Fire Risk Circuits:** those circuits that have been determined to be high risk for fire based  
1938 on historical fire activity, and on assigned Fire Risk Index. Additional operational measures are  
1939 applied to these circuits for Elevated Fire Conditions.
- 1940 **Impractical:** referring to a line patrol when conditions such as weather, terrain, or time of day  
1941 prevent a line patrol from occurring due to safety concerns.
- 1942 **NIFC:** National Interagency Fire Center – The National logistical support center.
- 1943 **Non-Emergent Work:** Planned work that is not critical to operations and reliability of the grid  
1944 in the short term.
- 1945 **Pre-Emergent Work:** Work that shall be completed because of an operational situation that  
1946 poses a threat to the safety and reliability of the grid in the immediate future.
- 1947 **Preparedness Level:** Wildfire preparedness level from 1 – 5 with 1 being the lowest/least severe  
1948 and 5 being the highest/most severe. Each Preparedness Level has specific work restrictions that  
1949 must be adhered to by T&D personnel.
- 1950 **Shall:** Denotes a requirement. Compliance with this step or item is mandatory.
- 1951 **Should:** Denotes a recommendation. Compliance with this step or item is optional but  
1952 recommended by management.
- 1953 **SOCS:** System Outage Communication Specialists
- 1954 **System to Ground Fire:** Any ignition source related to APS equipment or related system  
1955 operations
- 1956 **SWCC:** Southwest Coordination Center – provides logistical support for wildland fire,  
1957 prescribed fire, and other all-risk incidents between the twelve Federal and State Dispatch  
1958 Centers of the Southwest area. In addition, the Center provides Predictive Services and  
1959 Intelligence related products.
- 1960 **TDCICC:** Transmission, Distribution, and Communications Incident Command Center
- 1961 **WUI (Wildland Urban Interface):** The line, area, or zone where structures and other human  
1962 development meet or intermingle with undeveloped wildland or vegetative fuels.
- 1963

- 1964      **20. APS references and document locations**
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- 1966      2. TD-M0-PRD-E010 Comprehensive Fire Mitigation Plan, *APS ConvergePoint*
- 1967      3. TD-DO-PRD-A035 Operations Preparation & Response to Elevated Fire Conditions, *APS*  
1968      *ConvergePoint*
- 1969      4. Accident Prevention Manual and Safe Working Rules, *Corporate Safety & Health SharePoint*
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- 1971      6. Vegetation Management Manual, *Forestry, Fire & Resource Management SharePoint*
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1973      *ConvergePoint*
- 1974      8. TD-PE-PRD-1005 Fire Extinguisher Procedure, *APS ConvergePoint*
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2003

2004

2005 **Publicly Managed Lands Fire Dispatch Center Contact Numbers:**

2006 As stated previously in the CFMP, APS crews and contract crews shall provide some form of  
 2007 prompt and reliable direct communication, such as a cell phone or portable radio, between the  
 2008 Fire Guard(s) and the work crews, and between the contractor’s operations and APS Supervisor.  
 2009 In the event of an emergency, activate the emergency system by calling 911 and the APS Project  
 2010 lead. In addition, a list of the Publicly Managed Land Dispatch numbers is provided below.  
 2011 Please ensure the APS Wildfire CPR is reviewed each day or if a job location changes  
 2012 throughout the day.

2013 Check-in-Check-Out: All crews working in exemption and restricted areas are required to check  
 2014 in and check out with APS project lead each workday and provide GPS location each morning  
 2015 prior to starting work. This requirement would be determined during the Work Approval Review  
 2016 Meeting (WARM) with APS Leadership.

2017

<b>Interagency Dispatch</b>	<b>Phone Number</b>
Arizona: Arizona State Lands	623-582-0911
Flagstaff: Coconino NF, NE AZ	928-527-3552
Phoenix: Tonto NF, Payson, Globe, Mesa	480-457-1555
Prescott: Prescott NF, BLM West & Central AZ	928-777-5700
Springerville: Apache-Sitgreaves NF, NE-Central AZ	928-333-6360
Tucson: Coronado NF, BLM SE AZ	520-202-2710
Williams: Kaibab NF, Tusayan, Grand Canyon	928-635-2601

2018

